

Report No. 100008 SAO Annual Report Summary July 1, 2009 Vol. I

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PORT PERFORMANCE AUDIT ACTION SUMMARY

commendations	Port Response	Completed	Page	Volume
OA-1	•	6/13/08		
OA-2	♦	7/22/08		#
1	♦	6/4/08		
2	٠	8/31/08		#
3	♦	6/2/08		
4	♦	6/2/08		
5	•	8/1/08		#
6	♦	6/2/08		
7	♦	8/31/08		#
8	•	7/31/08		#
9	♦	7/31/08		#
10	♦	6/12/08		
11	♦	8/31/08		#
12	♦	4/30/08		
13	♦	7/31/08		#
14	•	8/31/08		#
15	+	7/31/08		#
16		8/31/08		#
17	•	8/31/08		#
18	•	7/31/08		#
19	•	7/31/08		#
20	♦	7/31/08		#
21	•	7/31/08		#
22	♦	6/12/08		
23	•	7/31/08		#
24	٠	7/31/08		#
25	•	8/26/08		#
26	•	8/26/08		#
27	•	6/10/08		
28	•	1/29/08		
29	•	3/17/08		
30	•	12/07		
31	•	6/14/08 5/22/09		

Recommendations	Port Response	Completed	Page	Volume
32	•	6/14/08 5/22/09		
33	٠	5/22/09		#
34	•	5/22/09		#
35	•	2/5/08		
36	•	2/5/08		
37	•	7/31/08		#
38	•	3/31/08		
39	•	4/22/08		
40	•	4/23/08		
41	٠	6/4/08		
42	•	3/21/08		
43	٠	4/21/09		#
44	٠	4/31/09		#
45	•	3/7/08		
46	•	1/30/08		
47	•	3/9/08		#
48		8/26/08		#
49		1/1/08		

KEY TO SUMMARY TABLE:

Green Diamond [] The Port agrees fully with this recommendation, and has/will implement reforms as stipulated in the original audit report.

In its original response, the Port agreed with 39 of the auditor's 51 recommendations; however, upon further review, the Port also agreed with the Recommendation 49, bringing the total to 40.

Blue Diamond [•] While the Port did not fully agree with the recommendation as it was stated in the report, we agree the underlying intent of the recommendation has merit.

The Port partially agreed with 6 of the report's 51 recommendations.

The Port has/will implement reforms designed to meet the underlying intent of the recommendation through a combination of the auditor's recommended steps and/or alternate methods as stated in the attached SAO Annual Report Summary.

Red Diamond [•] The Port disagrees with this recommendation, either because it believes the underlying assumptions are incorrect (such as the use of a particular type of software) or because it disagrees with the auditor's interpretation of data.

The Port disagreed with 5 of the 51 recommendations contained in the auditor's report. However, members of the organization have worked to address the intent behind the recommendations, and implement reforms designed to allay those underlying concerns. The Port's action plan has/will implement reform actions that relate to the underlying intent of the recommendation. These reforms include the revision of policies and procedures, completion of reforms already underway prior to the audit report, or review of technology systems currently used and available improvements.

As of April 21, 2009 the Port of Seattle has completed the actions related to this Performance Audit as described in the Port's "State Auditor Report Responses and Action Plan."

The Recommendations previously reported in the Port's Annual Report dated July 1, 2008 are greyed out with a transparent bar.

This report covers recommendations OA-2, 2, 5, 7, 8, 9, 11, 13 thru 21, 24 thru 26, 33, 34, 37, 43, 44, 47 and 48.

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Report No. 100008 SAO Annual Report Summary July 1, 2009



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The table below addresses 51 recommendations submitted to the Port of Seattle following the Washington State Auditor's Office report focusing on Port construction practices. The first two recommendations, shown in blue (OA1, OA2), are overarching for the Port in general, and others, numbered 1–49, are specific to construction and contracting practices.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
OA1. The Port should establish a senior-level Chief Procurement Officer (CPO) position. This official should report directly to the [Port] CEO and be responsible for managing and overseeing all procurement-related activity. This official should have authority to hire trained and independent procurement officials who will be charged with reviewing and approving all procurement-related transactions. Current delegations of authority related to procurement – contract awards, approval of contract changes and amendments, and related activities involving expenditure of public funds related to construction and construction management – should be rescinded and re-assigned to the CPO and her or his staff.	The Port agrees this recommendation has merit. A team is in place, and work is already underway to identify and evaluate procurement models in other organizations that engage in major construction projects. With the help of an outside facilitator experienced in capital project delivery, the team is reviewing and analyzing several options for mission, role, personnel, reporting location, and structure of a Chief Procurement Office (or similar functional unit) over the next several weeks. The Port's CEO has asked the team to provide him with an outline of options and a preferred recommendation within 90 days. A necessary period of implementation planning will follow, but the CEO anticipates that the new unit or department can be operational by June 1, 2008. The working team includes representatives from the Port's executive, legal, project management, engineering, and purchasing staffs.	 Port Chief Executive Officer (CEO) directed Port staff to review options and best practices for procurement systems, and recommend organizational and process change to CEO by March 15, 2008. OA1.a Outside facilitator with extensive procurement expertise hired in November 2007. OA1.b Internal Procurement Recommendation Team assembled in December 2007. Team includes representatives from major procurement centers within the Port. OA1.c Procurement Recommendation Team meets weekly. Implement functional centralized procurement office. OA1.d Prepare job description, advertise, and select Chief Procurement Officer. OA1.e Complete necessary organizational logistics. 	Linda Strout Deputy CEO	6/13/08

Action Taken/Status

- **OA1.a.** In November 2007 the Port obtained the services of an outside facilitator with extensive procurement expertise who led a planning process that defined roles, responsibilities, and related position descriptions for the new Central Procurement Office. In addition, CEO Tay Yoshitani began the process of establishing a Capital Development Division to oversee the Central Procurement Office – a step designed to govern the Port's procurement practices in a more robust manner than what is included in the recommendation.
- **OA1.b.** December 20, 2007 through March 8, 2008 the Internal Procurement Team was assembled by the Deputy CEO.
- **OA1.c.** December 20, 2007 through March 8, 2008 the Internal Procurement Team met weekly.
- **OA1.d.** On March 15, 2008 the Central Procurement Office functions, responsibilities, and staffing were sufficiently defined and a job description for a Chief Procurement Officer was prepared.

On March 19, 2008 Dwayne Lee was appointed interim Chief Procurement Officer and the Central Procurement Office was made functionally active on March 20, 2008.

On March 21, 2008 the position description was posted and advertised for a permanent Chief Procurement Officer.

On May 7, 2008 the process of interviewing for a Chief Procurement Officer was completed.

On June 12, 2008 the new Director of the Central Procurement Office, Nora Huey, was announced. A licensed attorney, Ms. Huey has significant experience in contracting and procurement practices. Her first day of work was June 30, 2008.

0A1.e. On February 28, 2008, CEO Yoshitani announced the creation of the Capital Development Division to oversee the Central Procurement Office as well as existing engineering and construction functions with in the organization.

On March 20, 2008 the Port functionally established a Central Procurement Office and consolidated procurement functions and activities within this new organization.

April 7, 2008 through May 5, 2008 the organizational logistics, roles and responsibilities of the Central Procurement Office were announced Port wide via email.

As of June 3rd the Capital Development Division was functionally established.

On August 11, 2008 Ralph Graves began working for the Port of Seattle as the Managing Director of the Capital Development Division.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/S
OA2. The [Port] Commission should re-evaluate the current Delegation of Authority to the [Port] CEO (encompassed in Resolution 3181) and develop and issue a new Delegation of Authority resolution that more clearly defines the Commission's intent with respect to construction management and reporting to the Commission and the public concerning construction activities.	Resolution 3181 is the structural framework underlying the relationship between the Port Commission and the CEO. Resolution 3181 was adopted in 1994. It has remained substantially unchanged for the past 13 years. However, only one of the five Commissioners who voted on and signed Resolution 3181 remains in office. A change of CEO occurred earlier this year. Given these circumstances, it is appropriate that the Commission and the CEO review the provisions of this bedrock document. Ultimately, the Commission, in conversation with the CEO, will strike the balance between policy direction and implementation, as well as other matters concerning the scope of the CEO's authority. To advance that effort, the CEO has asked members of his executive team, led by the General Counsel, to provide him with recommendations for updating, clarifying and strengthening a variety of provisions in Resolution 3181 within 90 days. The CEO has directed the team to give specific attention to the results of this performance audit and the 49 resulting recommendations. In particular, the team is charged with providing specific recommendations for process improvements and enhanced checks and balances for project-wide contracting authority, as well as increased public visibility and Commission participation for larger construction projects. The CEO then will share these recommendations with the Commission.	On January 8, 2008, the Port Commission established a subcommittee to review the delegation of Commission authority currently described in Resolution 3181. OA2.a Commissioners Davis and Tarleton will serve on the subcommittee. OA2.b Subcommittee may retain outside experts. OA2.c Subcommittee will report back to full Commission with proposed amendments by June 30, 2008. CEO directed Port staff to review and provide detailed recommendations for changes to the Resolution 3181 provisions related to construction management and construction activity reporting by March 15, <u>2008.</u> OA2.d Internal team assembled and meeting to review specific provisions and processes.	Commissioners Davis/Tarleton	7/22/08	 OA2.a. On Jan a motion es delegation organizatio to lead the of the publi serve as pa Campbell, L. Purce, P Warjone, C chair of the Mullin, Par and agreed in revising delegation On May 1, to accept p Delegation On May 13 comment p On May 13 comment p On June 10 period to Ji second hea changes to the Port inv On June 10 period to Ji second hea changes to the Port inv On June 20 hearing to changes to OA2.b. On May hearing to to the Dele On June 20 hearing to changes to OA2.b. Phyllis 0 changes to OA2.b. Phyllis 0 changes to

January 8, 2008, the Port Commission passed on establishing a subcommittee to review tion of the Commission's authority throughout the cation. Commissioners Davis and Tarleton agreed the subcommittee, and invited several members oublic with expertise in governance structures to as panelists assisting the subcommittee. Phyllis well, President, The Seattle Foundation, Thomas we, President, The Evergreen State College, Jim e, Chairman, Port Blakely Companies and current of the Seattle Chamber of Commerce, and Shan Partner, Perkins Coie, accepted the invitation reed to assist Commissioners Davis and Tarleton ing Resolution 3181, the document governing tion of Commission authority.

y 1, 2008 the Subcommittee held its first hearing pt public comment on proposed changes to the tion of Authority.

y 13, 2008 the Port opened a 30 day public ent period on the Delegation of Authority.

e 10, 2008 the Port extended the public comment to June 30, 2008. Also the Subcommittee held its hearing to accept public comment on proposed is to the Delegation of Authority. At the same time t invited employees to comment on the subject.

e 23, 2008 the Subcommittee held its third to accept public comment on the proposed s to the Delegation of Authority.

May 1, 2008 the Subcommittee held its first to accept public comment on proposed changes Delegation of Authority.

e 10, 2008 the Subcommittee held its second to accept public comment on proposed changes Delegation of Authority.

e 23, 2008 the Subcommittee held its third to accept public comment on the proposed is to the Delegation of Authority.

Ilis Campbell, President, The Seattle Foundation, s L. Purce, President, The Evergreen State e, Jim Warjone, Chairman, Port Blakely nies and current chair of the Seattle Chamber merce, and Shan Mullin, Partner, Perkins ssisted Commissioners Davis and Tarleton in bing Resolution 3606, the document governing tion of Commission authority. Resolution 3605 ed Resolution 3181.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
OA2. cont.				

OA2.c. Commissioners Davis and Tarleton have spent multiple hours with Port staff discussing best practices for organizational governance. On July 1, 2008 the Subcommittee reported to the full Commission and presented a summary of recommended changes to the Delegation of Authority.

On August 5, 2008 Tom Barnard, Commission Research and Policy Analysis, presented a consolidated draft of the revised delegation of authority to the full Commission.

On August 12, 2008 the Commission passed the first reading of Resolution 3605, repealing Resolution 3181, and restating the master policy directive on the role and responsibilities of the Port of Seattle Commission and the administrative authority of the Chief Executive Officer.

On August 26, 2008 the Commission passed the second reading and adopted Resolution 3605, repealing Resolution 3181, and restating the master policy directive on the role and responsibilities of the Port of Seattle Commission and the administrative authority of the Chief Executive Officer.

OA2.d. The Port Commission passed a motion on January 8, 2008 affirming its desires to review Commission Resolution 3181 to ensure that the delegated authority is structured in a manner that ensures maximum public trust in the Port and is in line with best practices in organizational governance. Per the motion the Commission established a subcommittee to review Resolution 3181 and to make recommendations on amendments to Resolution 3181 to the full Commission.

The Subcommittee drafted revisions to the construction management sections of Resolution 3181. On May 1, 2008 the subcommittee hosted a public meeting to receive comment and testimony on the proposed changes. The Port received public comment during a comment period from May 13, 2008 to June 30, 2008.

On August 26, 2008 the Commission passed the second reading and adopted Resolution 3605, repealing Resolution 3181, and restating the master policy directive on the role and responsibilities of the Port of Seattle Commission and the administrative authority of the Chief Executive Officer.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
1. We recommend that [The Port] immediately implement and strengthen control procedures to assure that Engineers' change order estimates are (a) prepared without knowledge of the contractors' proposed amounts, and (b) change order estimates and cost analyses are fully and completely documented. Where cost or price analysis is used to evaluate change order proposals, [The Port] should require full and complete documentation of these reviews, including fully documented supervisory reviews and approvals.	The Port will review its change order control procedures and will implement changes where warranted to ensure alignment with industry best practices. The Port has already begun, and will continue, to make improvements as part of the 37-point action plan from the TKW performance audit, and it will incorporate the Performance Auditor's additional recommendations into that action plan as appropriate. The Port agrees that independent estimates, cost analysis and secondary reviews of contractor change order proposals are vital to transparency and accountability and will ensure that these estimates and reviews are well- documented in the files.	 The Port has implemented and strengthened control procedures for change orders as follows: Immediate Action: All change orders are double checked by a Construction Manager (CM) and a Contract Administrator (CA) before they are executed by the Port. Provide training to ensure compliance for each Resident Engineer (RE), CM and CA on current requirements for change order estimates and document training specifics. Additional Action: C Evaluate documentation of analyses of estimates and make recommendations for standardization and consistency. Establish a policy outlining when a change order request requires a separate estimate in lieu of a direct evaluation of the existing contractor's change order proposal. Coordinate policy and procedures with the Chief Procurement Office. Update CM and CA manuals to reflect new processes and procedures. Provide training to CMs, CAs, Port Construction Services (PCS) and Project Management Group (PMG) on new cost estimate procedures. 	Ray Rawe Chief Engineer	6/4/08	 1.a. On Janua interim ac orders to Contract evidence On Febru training s 1.b. On Febru review pr and respective change of 1.c. On May 2 Engineer' greater th thousand required. an Indepective sheet will summariz On May 3 was prov directly a 1.d. On May 2 Engineer' greater th dollars a I modificati dent Estir On May 3 was prov directly a 1.d. On May 2 Engineer' greater th dollars a I modificati dent Estir On May 3 was prov directly a 1.e. As of Jun coordinat implemer Operating for affect

uary 24, 2008 by direction of the Chief Engineer actions were implemented requiring all change to be reviewed by Construction Managers and ct Administrators prior to execution and that ce of that effort to be placed in the files.

pruary 8, 2008 the item was discussed at the sessions held for action item 1b.

pruary 27, 2008 the item was discussed at the gessions held for action item 1b.

process for all change orders. This included roles sponsibilities within the new review process and order estimating.

process for all change orders. This included roles sponsibilities within the new review process and order estimating.

y 29, 2008 a standard procedure for preparing eer's Estimates was established. For modifications r than ten thousand dollars but less that fifty nd dollars a Rough Order of Magnitude (ROM) is ed. For modifications exceeding fifty thousand dollars ependent Estimate is required. A standard cover will be used for all cost estimates; this sheet will also arize the information contained in the estimate.

y 30, 2008 training for change order estimating ovided to capital development personnel that are affected by the new procedures.

ne 2, 2008 training for change order estimating ovided to capital development personnel that are affected by the new procedures.

y 29, 2008 a standard procedure for preparing er's Estimates was established. For modifications than ten thousand dollars but less that fifty thousand a Rough Order of Magnitude (ROM) is required. For cations exceeding fifty thousand dollars an Indepenstimate is required along with a standard cover sheet.

y 30, 2008 training for change order estimating ovided to capital development personnel that are affected by the new procedures.

the 2, 2008 training for change order estimating ovided to capital development personnel that are affected by the new procedures.

une 2, 2008 the Engineering Department had nated with the Chief Procurement Office to nent revisions to the Construction Manual Standard ing Procedures and the Contract Manual. Training acted employees was also completed.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
1. cont.				
2. We recommend that [The Port] undertake a review of all major recent and ongoing projects to identify cases where engineers' estimates and contractors' proposed amounts are consistently the same and, in such cases, undertake a further evaluation of the underlying causes; followed by remedial actions as appropriate.	The Port has begun a review of change orders and trend logs to identify similarities between Port estimated costs and contractor proposed amounts. The Port will take remedial action as appropriate and also apply the process improvements described above in Recommendation 1.	 The Port will review current project trend logs, identify inconsistencies and note corrective actions or evaluate recommendations. <u>Immediate Action:</u> 2.a Identify all cases where engineers' estimates and contractors' proposed amounts are consistently the same and determine underlying causes. <u>Additional Action:</u> 2.b Review matches identified and recommend remedial action. 2.c Provide report to Senior Management. 2.d Take appropriate remedial action as directed by Senior Management. 	Joyce Kirangi Internal Audit Manager	8/31/08

- **1.f.** On May 29, 2008 online CA & CM Manuals were updated with the new forms.
- **1.g.** On May 30, 2008 training was provided to capital development personnel that are directly affected by the new procedures.

On June 2, 2008 training was provided to capital development personnel that are directly affected by the new procedures.

- **2.a.** On February 22, 2008 an analysis of project trend logs detailing change order amounts which coincided with the contracts amount was completed. On March 3, 2008 this information was forwarded to the Internal Audit Manager.
- **2.b.** On February 26, 2008 the Internal Audit Manager forwarded a copy of the proposed review methodology to SAO.

On August 5, 2008 the Internal Auditor submitted the draft Internal Audit Report. On September 10, 2008 Port staff responded to the Internal Audit.

Internal Audit completed the exit interview with the Audit Committee on October 7, 2008.

2.c. On August 5, 2008 the Internal Auditor submitted the draft Internal Audit Report. On September 10, 2008 Port staff responded to the Internal Audit.

Internal Audit completed the exit interview with the Audit Committee on October 7, 2008.

2.d. Results from the internal auditor were reviewed with Senior Management and remedial action has been taken by construction management and contract administration personnel. This action included training on change order estimating, change order negotiations and schedule enforcement, and change order documentation.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
 SAO Recommendation Dec 2007 We recommend that [The Port] revise its SOP Manual to include specific guidelines for proper and accurate change order documentation. [The Port] should provide training to its consultant staff/construction managers to improve the manner in which [The Port] is documenting project change orders. 	Original Port Response Dec 2007 The Port has begun revising its construction Standard Operating Procedures Manual as part of its TKW performance audit action plan. Specifically, this revision will include more guidelines for change order negotiations and documentation. Port staff will receive necessary training to support these new guidelines.	 The Port will revise its Standard Operating Procedures manual to include specific guidelines for proper and accurate change order documentation, and will take the following steps: <u>Immediate Action:</u> 3.a Provide training on current requirements for change order documentation for CMs, REs and CAs. <u>Additional Action:</u> 3.b Establish team to evaluate current practices. 3.c Establish minimum change order documentation requirements and provide change order review checklist. 			 3.a. On Febru review an as well as process. 3.b. On March the team 3.c. On Febru document new chan These red requirement 3.d. As of Jun change o have been Operating
	 3.d Review current documentation of change order negotiations and develop standard format. 3.e Provide training to inspectors, REs, CMs, CAs, Program Leaders, Project Managers, PCS, Facilities & Infrastructure, internal designers and internal auditors on new procedures. 3.f Coordinate process with new Central Procurement Office (CPO), which will provide quality control, oversight and continuous improvement. 			 3.e. On May 3 was com On June was com 3.f. As of June and carrie Departme 	

oruary 27, 2008 training was completed on the and documentation process for all Change Orders as roles and responsibilities within this new review s.

rch 12, 2008 team members were established and m was formed.

oruary 7, 2008 minimum change order entation requirements were included in the ange order review process and checklist. requirements are an update to already existing ments in the Construction Manual.

une 2, 2008 revisions incorporating improved order negotiation and documentation procedures een made to the Construction Manual Standard ing Procedures.

y 30, 2008 required training for affected personnel mpleted.

e 2, 2008 required training for affected personnel mpleted

Ine 2, 2008 the processes were coordinated rried out by members of both the Engineering ment and the Central Procurement Office.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
4. We recommend that [The Port] develop Standard Operating Procedures (SOPs) that align with industry practices. Current [Port] SOPs do not provide adequate information regarding change order negotiations.	As noted in the Port's response to Recommendation 3, the Port has begun revisions to its procedures manual to better conform to industry best practices.	 The Port will develop standard operating procedures that align with best industry practices and will take the following steps: Immediate Action: 4.a A negotiation summary will be reviewed by a CM and a CA before the Port executes any change order. 4.b Provide training in conjunction with change order training described in 3.a. Additional Action: 4.c Determine best industry practice for change order negotiations. 4.d Identify differences, if any, between best industry practices and those applicable to Port operations. 4.e Develop and/or revise current Port standards. 4.f Provide training to appropriate staff.	Ray Rawe Chief Engineer	6/2/08

- **4.a.** As of March 25, 2008 the requirement for a negotiation summary was included in the change order review and checklist.
- **4.b.** On February 27, 2008 training was completed on the review and documentation process for all Change Orders as well as roles and responsibilities within this new review process.
- **4.c.** On March 11, 2008 a team was established to review best industry practices for change order negotiations.

On April 3, 2008 team members interviewed various public agencies to determine best industry practices for change order negotiations.

4.d. On April 3, 2008 the team developed a spread sheet to compare various local agencies best industry practices for change order negotiations.

On April 14, 2008 the team determined that the method currently used by the Port of Seattle is consistent with industry best practices.

On May 29, 2008 Pre-Negotiation Position form for change orders valued at or above two hundred thousand dollars was established.

4.e. On April 14, 2008 it was determined by the team that the current "Summary of Negotiations" form is consistent with best industry practices. The form shall contain a chronological summary of the negotiations and all pertinent information shall be attached to the form.

On May 29, 2008 Pre-Negotiation Position form for change orders valued at or above two hundred thousand dollars was established.

4.f. On May 30, 2008 and June 2 & 19, 2008 training for Port of Seattle personnel directly affected by the new procedures

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
5. [Port] management should take immediate steps to assure that [The Port] rigorously enforces all contractual schedule requirements. Then, when requests for time extensions are made, they can and should be properly evaluated. [The Port] should also provide more oversight of the Change Order process to ensure that estimates are properly created and used.	The Port will review its practices of contract schedule enforcement and the evaluation of time extension requests to identify where further improvements can be made. The Port will pay specific attention to the practices of other state and local agencies with respect to scheduling and enforcement when conducting this review.	 The Port's response to change order estimates is addressed under Recommendation 1. Port management will immediately ensure that the Port enforces, consistent with best practices, all contractual requirements for preparation and submission of schedules by taking the following steps: <u>Immediate Action</u>: 5.a Provide training on current contract schedule requirements for CM and CA staff. 5.b Review all active projects for compliance with contractual schedule requirements. 5.c If any contracts are not in compliance with contractual schedule requirements, the Port will implement enforcement consistent with the project specifications. <u>Additional Action</u>: 5.d Review industry best management practices for specifying and implementing schedule enforcement. 5.e Implement any improvements identified in item 5.d. 5.f Provide training to CM, CA, PCS and PMG on revised procedures. 	Ray Rawe Chief Engineer	8/1/08	 5.a. On Februareview prand responsion of the second responsion

process for all Change Orders as well as roles sponsibilities within this new review process, ng construction schedules.

ebruary 26, 2008 all active projects were reviewed tractual schedule compliance. Information ed from the compliance review was utilized to p the schedule training presentation.

February 26, 2008 a compliance survey of all active ts was performed. A list of items requiring attention bonse was identified.

ebruary 26 to April 4, 2008 construction managers sident engineers met to discuss the necessary steps. This was done to achieve compliance in le requirements for each contract in compliance.

ril 4, 2008 all ongoing non-compliant contracts eviewed and resident engineers issued notification to the Contractors that were out of compliance. applicable they requested Contractors submit ed documentation to bring contracts into ance.

ril 4, 2008 a team was established to benchmark government agencies practices and policies relating edule and schedule compliance.

of other agencies practices was completed, risons were analyzed and recommendations were nented. Action complete on July 31, 2008.

29, 2008 and June 2 & 19, 2008 training ated with the revised schedule enforcement ures and processes was conducted by ering and Procurement Office Staff.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
6. We recommend that [The Port] immediately cease its informal method of resolving change order differences, and that [The Port] improve its change order documentation requirements to include that details of change order negotiations must be based on discussions of scope/means and methods/pricing differences.	The Port concurs that change order negotiations should be based on all relevant factors, including formal schedule, scope, means, methods, pricing, and operational considerations. Improvements to standard procedures that are underway will emphasize change order documentation training, including a focus on the above factors.	 The Port immediately ceased any informal method of resolving change order differences. Immediate Action: 6.a Port staff was notified that this practice is no longer permitted. 6.b A negotiations summary must be reviewed by a CM and a CA before a change order can be executed by the Port. Additional Action: 6.c All change order negotiations will be fully documented. 6.d Change order documentation will be improved as outlined in Recommendations 1, 3, 4 and 5. 6.e Port management will provide interim guidance until revised processes and procedures are put in place.	Ray Rawe Chief Engineer	6/2/08

6.a. On January 24, 2008 an email was issued to all Construction Managers and staff with a directive to stop any informal resolution of change orders and actions.

On February 8 & 27, 2008 this item was discussed, along with required documentation, at the training sessions held in conjunction with action item 1b.

6.b. On January 24, 2008 an email was issued to all Construction Managers and staff that all change order negotiations and actions shall be reviewed by the Construction Manager and Contract Administrator prior to execution.

On February 8 & 27, 2008 this item was reviewed at the training sessions held in conjunction with action item 1b.

- **6.c.** As of February 27, 2008 the change order training sessions held for all Resident Engineers, Construction Managers, and Contract Administrators, emphasized that all negotiations shall be fully documented. The requirement for a negotiation summary has been included in the change order review and checklist.
- **6.d.** As of June 2, 2008 Change Order documentation was improved as outlined in Recommendations 1, 3, 4, and 5. These improvements were included in the Construction Manual Standard Operation Procedures.
- **6.e.** As of February 27, 2008 the change order training sessions held for all Resident engineers, Construction Managers, and Contract Administrators, emphasized the requirement for improved change order documentation, including a new change order review and checklist.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
7. We recommend that [The Port] undertake a review of the change orders negotiated and approved under all contracts to determine if there were other incorrect mark-ups on change orders.	The Port will undertake additional review of change orders using procedures consistent with accepted auditing standards to determine whether other incorrect mark-ups on change orders exist.	 Using a statistical sampling methodology, Internal Audit will review Port construction contracts and determine whether the Port has paid for other incorrect mark-ups. In addition to the statistical sample mentioned above, Internal Audit will use a risk-based audit approach to test other contracts that might be vulnerable to payment of incorrect mark-ups. Immediate Action: 7.a Obtain State Auditor's Office (SAO) confirmation of the sampling and risk-based audit methodology that will be used. 7.b Review those contracts identified by the sampling and risk-based audit methodology. Additional Action 7.c Determine if further review is necessary, based on outcome of the immediate action. 7.d Implement cost recovery where appropriate. 	Joyce Kirangi Internal Audit Manager	8/31/08	 7.a. On Februar forwarded SAO. 7.b. On Augus draft Inter staff respondent of the sta

ruary 26, 2008 the Internal Audit Manager ded a copy of statistical sample methodology to

gust 5, 2008 the Internal Auditor submitted the ternal Audit Report. On September 10, 2008 Port sponded to the Internal Audit.

view identified an additional four errors totaling that had been overpaid, based on mark-up to contractors. This was corrected. The auditor hat "Beyond the above errors, it is important that we also saw clear evidence that markups eing reviewed as part of the normal construction er's review process." No additional further review issary at this time.

ugust 30, 2007 corrective action was taken by CM with the recovery of \$8,895.54. As noted above itional \$3,285 was identified and was recovered.

lit completed the exit interview with the Audit on October 7, 2008.



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SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
8. We recommend that [The Port] improve management information systems to provide more accurate and up-to-date information regarding project and contract expenditures. [The Port] should develop a better means for tracking actual project expenditures against initial estimates to prevent unforeseen cost overruns.	The Port will review its management information systems to ensure that information available to project managers is accurate and up-to-date, and will make improvements as necessary. The Port will conduct a systematic review of the small works program to improve timely tracking of actual project costs on contracts. There will be an emphasis on providing safeguards to preclude work authorizations from exceeding the contract amount.	 Information & Communications Technology (ICT) will work with PCS to investigate options for providing additional visibility and more accurate and up-to-date information regarding project and contract expenditures. The Port will assign a business analyst to develop business requirements, analyze current system capabilities, evaluate options and prepare cost estimates for small works system improvements. Immediate Action: 8.a On open order contracts, PCS does not authorize work that would increase the amount spent to above 90% of the contract value. Additional Action: 8.b Continually evaluate options to limit contract spending beyond that 90% threshold. Options might include further reducing the maximum contract value and/ or limiting cumulative value of all work authorizations. 8.c Provide training for staff on revised procedures for tracking small works expenditures against budgets. 8.d Work with ICT to review the controls currently contained in the Project Management Information System (PMIS) software and develop additional controls to prevent cost overruns and improve project reporting. 8.e Provide final recommendations to the CPO. 	Larry McFadden PCS General Manager	7/31/08	 8.a. On Janua formally n authoriza On Febru partments and admi On March Construct review the On June signed of amended been imp 8.b. On Janua formally n authoriza On Febru that prepaworks co and agree On Febru works co and agree On Febru work auth On March that could their costs On June signed of amended been imp 8.c. On March Construct within PC tracking s On March Estimate On June signed of amended been imp

uary 29, 2008 PCS contract administration staff was / notified by e-mail to not authorize any new work zations above 90% of the current contract value.

bruary 21, 2008 a meeting was held with the dents within the Port that prepare, advertise, execute, minister small works contracts to address this item.

rch 20, 2008 a meeting was held for all uction Managers and Contract Administrators to the new required procedures.

e 5, 2008 the immediate action item that was off as being completed on March 31, 2008, was ed to include additional action item steps that had nplemented.

uary 29, 2008 PCS contract administration staff was / notified by e-mail to not authorize any new work zations above 90% of the current contract value.

pruary 21, 2008 the departments within the Port epare, advertise, execute, and administer small contracts participated in discussions on this item reed to comply with the new required procedures.

ruary 27, 2008 a meeting was held to discuss to limit uthorizations from going over their original amounts.

ch 6, 2008 a decision was made to create a matrix Id be used by the Construction Managers to monitor sts with the information contained on the daily logs.

e 5, 2008 the immediate action item that was off as being completed on March 31, 2008, was ed to include additional action item steps that had nplemented.

rch 20, 2008 a meeting was held for all uction Managers and Contract Administrators PCS to provide training on revised procedures for g small works expenditures against budgets.

rch 21, 2008 The Contract Work Authorization te and Tracking Sheet was revised.

e 5, 2008 the immediate action item that was off as being completed on March 31, 2008, was ed to include additional action item steps that had nplemented.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
8. cont.				



8.d. On March 27, 2008 A meeting with ICT was held to discuss existing and future enhancements to the Project Management Information System (PMIS) that will prevent cost overruns and improve project reporting.

In PMIS, there is a formula that restricts the total value of Work Authorizations (WA) that can be opened against a contract. The formula has been changed to assume that all WA will exceed their budgets by 20%. If the total remaining unencumbered amount on the contract is less than the total of all budgeted WA amounts plus 20%, a Construction Manager cannot open a new WA against the contract.

8.e. Final recommendations were provided to the CPO on July 16, 2008.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
9. We recommend that [The Port] develop and include in all contract a "cost limitation" clause that advises contractors that they shou not accept work authorizations or perform any work that would resul exceeding the maximum amount of the contract.	 limiting the contract to the stated amount and ensure that this revised standard is consistently included in all contracts. It in 	 The Port will strengthen the existing "cost limitation" clause in small works open order contracts so that, consistently with the statutory requirements and Port policies, the contractors are advised that they shall not accept work authorizations or perform any work that would result in exceeding the maximum amount of the contract. Immediate Action: 9.a The Port will continue to include the current "cost limitation" clause (that advises contractors that they shall not perform any work over the authorized not-to-exceed amount) in all open order contracts. 9.b In keeping with current Port procedure, PCS will not write any new Work Authorizations that would increase amount spent beyond 90% of the maximum amount of the contract. Additional Action: 9.c The Port will review the small works specifications, developing language to be included in all contracts to further strengthen these clauses. 	Larry McFadden PCS General Manager	7/31/08	 9.a. On Februar was identified on April 7, 2 that the Porlanguage with the preparameter works command agreed on March Construction within PCS tracking sr On March Construction within PCS tracking sr On June 5. signed off a amended to implement the propose on March the propose on March the propose on March the propose on April 10 the propose on April 10 the propose on April 20 the propose on March Managers provide traworks experimitation and identified of regarding the "to the Auditor's limitation" and gree with all projects bide with all projects bide with all projects bide with the propose of the Auditor's limitation and gree with the propose of the Auditor's limitation and gree with the propose with the propose with the Auditor's limitation and gree with the Auditor's limitation and gree with the Auditor's limitation and gree with the propose with the propose with the Auditor's limitation and gree with the Auditor's limitation and gree with the propose wi
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ruary 14, 2008 existing "not to exceed" language entified to others.

I 7, 2008 this immediate action item was complete in Port would continue using the existing "not to exceed" while developing new language for the specifications.

uary 29, 2008 PCS contract administration staff was / notified by e-mail to not authorize any new work zations above 90% of the current contract value.

ruary 21, 2008 the departments within the Port pare, advertise, execute, and administer small contracts participated in discussions on this item reed to comply with the new required procedures.

rch 20, 2008 a meeting was held for all uction Managers and Contract Administrators PCS to provide training on revised procedures for g small works expenditures against budgets.

e 5, 2008 this immediate action item that was off as being completed on March 31, 2008, was ed to include additional action steps that have been ented.

ch 4, 2008 a meeting was held to review edits to posed language changes.

rch 6, 2008 a meeting was held to review edits to posed language changes.

ch 27, 2008 a meeting was held to review edits to posed language changes.

il 16, 2008 a meeting was held to review edits to posed language changes.

il 29, 2008 a meeting was held to review edits to posed language changes.

/ 2, 2008 a meeting was held to review edits to the ed language changes.

ch 20, 2008 a meeting was held for all Construction ers and Contract Administrators within PCS to training on revised procedures for tracking small expenditures against budgets and to be informed of hanges to the language in the specifications.

s completed its evaluation of this action item ed changes to be made to the bid documents e "Cost Limitations" language. Responding or's recommendation, the existing "cost anguage in the following sections has been will be included in the contract documents for bidding through the CPO as of July 31, 2008.

100 Requests for Bids 200 Instruction to Bidders 1410 Bid Form 800 Supplementary Conditions

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
10. We recommend that controls be implemented to prevent specific companies from being added to randomly-generated [Port Construction Services] bid lists by project management personnel.	The Port disagrees with this recommendation. Except to advance important societal objectives like those reflected in the Port's small business contracting initiative, the Port does not believe that it is in its best interest to preclude interested bidders from competing for Port contracts.	 The Port believes it is neither in its best interest nor a requirement of state law to prevent contractors who want to bid from doing so. Immediate Action: 10.a 1.) Consistent with statutory requirements and Port policies, the Port will continue to solicit bids from all contractors listed under the applicable craft code for each contract in the Small Works Roster, and to publicly display all contracts on its Web site. We believe these steps preclude any need to add specific companies. 2.)New contractors will continue to be encouraged to register for the Small Works Roster, and the Port will continue to review and validate the existing contractor information on the Small Works Roster for accuracy on a regular basis, promoting broad competition on small works contracts. Additional Action: 10.b Required procedures will be coordinated and applied Port-wide for all users of the Small Works Roster. 	Larry McFadden PCS General Manager	6/12/08

While the Port disagrees with the auditor's recommendation, we took several steps to ensure that our project recruitment processes, particularly those related to the Port's Small Works Roster, are as inclusive as possible and adhere to Washington statutes. We believe these changes achieve the intent behind the auditor's recommendation.

10.a.(1) On November 16, 2007 the Port decided to solicit bids from all contractors under the applicable craft code for each contract and to publicly display all contracts on the website.

On February 21, 2008 these required procedures were communicated to all departments that compile plans and specifications, advertise, execute, and administer small works contracts for the Port of Seattle.

On March 6, 2008 these required procedures were communicated to all departments that compile plans and specifications, advertise, execute, and administer small works contracts for the Port of Seattle.

10.a. (2) In October 2007 the Port of Seattle began the Account Information Update Project to update the Small Works Roster (SWR) by sending out letters, e-mail and faxes to approximately 1,580 contractors on the roster that were identified as active accounts.

In November 2007 notices were placed in the Daily Journal of Commerce, the NW Asian Weekly, and the Medium News that the Port of Seattle was accepting requests for inclusion onto the Port of Seattle Small Works Roster.

During May 2008 the Account Information Update Project was completed with a total of 971 active accounts on the SWR.

On June 5, 2008 this specific action item was signed off as being completed. The Port solicits bids from all contractors listed under applicable craft code, publicly displays all bids on its website, and has updated the Small Works Roster Program.

10.b. On February 21, 2008 a meeting was held in the Office of Port Construction Services to review immediate procedures and processes that are being taken in response to the SAO Audit.

On March 6, 2008 meetings were held in the AOB and at P-69 to review immediate procedures and processes that are being taken in response to the SAO audit.

On June 10, 2008 a meeting was held with all Contract Administrators in the Centralized Procurement Office that work on small works projects to again review those procedures and processes that are being taken by the Port in response to the SAO Audit.

On June 11, 2008 this specific action item was signed off as being completed.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
11. We recommend that [The Port] evaluate all of its [Port Construction Services] contracts during the past three years to determine other instances where the practice of lapping contractor invoices occurred and take appropriate corrective actions.	The Port will undertake an internal audit of Port Construction Services contracts to determine whether additional lapping of contractor invoices occurred. The Port will take corrective action as warranted.	 Internal Audit will review all contracts for PCS for the past three years and establish the total population of contractors that had multiple contracts. From the total population, Internal Audit will establish a statistical sampling methodology and test whether the practice of moving work from one contract to another may have occurred with other PCS contracts. In addition to the statistical sample mentioned above, Internal Audit will use a risk-based audit approach and test other contracts that could be vulnerable to that practice. Immediate Action: 11.a Obtain SAO confirmation of sampling and risk-based audit methodology that will be used. Additional Action 11.b Review those contracts identified based on sampling and risk-based audit methodology. 11.c Determine if further review is necessary based on outcome of initial steps. 11.d Take appropriate corrective action. 	Joyce Kirangi Internal Audit Manager	8/31/08	 11.a. On Februa copy of the staff respondent of the staff respondent

bruary 26, 2008 the Internal Audit Manager forwarded of the statistical sampling methodology to SAO.

Igust 5, 2008 the Internal Auditor submitted the ternal Audit Report. On September 10, 2008 Port sponded to the Internal Audit.

gust 5, 2008 the Internal Auditor submitted the ternal Audit Report. On September 10, 2008 Port sponded to the Internal Audit.

of the action steps that have already been ented in response to the recommendations made State Auditor also address the findings and the nendations made by the Port of Seattle Internal . The following specific action steps taken will not prove cost reporting, provide additional contract ency, and prevent cost overruns; but also, will te overlapping of invoices.

Open Order Time and Material Contracts are now being written with a maximum amount of \$180,000. Vork Authorizations for new work are now being vritten to a maximum of 90% of the contract value r \$162,000 for an \$180,000 contract. PCS's Project Management Information System PMIS) includes a formula that prevents a Construction Manager from opening a WA that vould commit more than 50% of the remaining apacity of a current contract plus an additional 20% of the entire value of all open WA's on that contract. In other words, this means that no WA an encumber more than half of the remaining inencumbered amount of a contract, even if no other WA exists. However, open WA's further reduce his maximum amount by 20% of their entire value, which creates a contingency for actual costs that nay exceed the estimated WA amount as written. Each contract Work Authorization will include a calculation showing the current commitment amount expressed both in dollars and percentage f the contract total value. Prior to signing the Work Authorization, the Contract Administrator will verify hat there is existing capacity for this new work and he cumulative value of all Work Authorizations is below 90% of the original contract value. Contract Administrators are responsible for accuracy, completeness and payment of all contractor invoices.

There is new contract language in all Open Order Time and Material contracts that further strengthens he "cost limitation" clause and advises contractors hat they should not accept work authorizations or perform any work that would result in exceeding the naximum amount of the contract.

The Contract Work Authorization Estimate and Tracking Sheet has been developed as a tool to be used by PCS Construction Managers to nonitor daily work activities and compare actual expenditures by the contractor against their proposed budgets.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
11. cont.				
12. We recommend that [The Port] conduct a more detailed investigation of this contract SWV-311608 to determine how and why the preferred electrical contractor was added to the bid list, contact the other bidders on the list to determine if they were aware of the procurement, and initiate follow up actions as appropriate.	The Port will review this contract and take action as appropriate.	An Internal Audit investigation of Contract No. SWV-311608 is currently underway to determine how the contractor was added to the bid list. The audit results will be reported to the Commission Audit Committee and CEO.	Joyce Kirangi Internal Audit Manager	4/30/2008

• Construction Mangers are being more proactive with the contractors and working with them to expedite the submittal of their invoices

Numerous training classes have been held with Construction Managers and those Contract Administrators within the Centralized Procurement Office that prepare, advertise, execute and administer small works contracts. The purpose of these meetings were to communicate to them the required procedures and processes that are to be followed when executing and administering small works contracts, change orders, work authorizations and payment of invoices.

Numerous training classes have been held with Construction Managers and those Contract Administrators within the Centralized Procurement Office that prepare, advertise, execute and administer small works contracts. The purpose of these meetings were to communicate to them the required procedures and processes that are to be followed when executing and administering small works contracts, change orders, work authorizations and payment of invoices.

Internal Audit completed the exit interview with the Audit Committee on October 7, 2008.

12.a. As of April 30, 2008 the Internal Audit concluded that available documentation clearly shows how the contract was awarded, but does not resolve the question as to how the contractor in question was added to the invite-to-bid list with the same degree of clarity.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
13. We recommend that [The Port] take immediate steps to review and enforce its policies and procedures for awarding and amending [professional services agreement] contracts and establish controls to ensure that competition requirements are not circumvented.	This recommendation is consistent with the action plan from the Port's internal audit. The Port will review and enforce its procedures for awarding professional services agreements and strengthen controls to ensure compliance with Port procurement policies.	 Once current review is complete and the Central Procurement Office is operational, the Port will implement protocols to review all contracts and amendments and approve through this central office. <u>Immediate Action:</u> 13.a The Port completed a partial audit review of Professional Service Agreements in 2007. 13.b At the direction of Senior Management, Internal Audit completed an audit of an expanded number of capital Professional Services Agreements in 2007. 13.c Internal Audit report was presented to Senior Management in 2007. 13.d Interim action was taken to strengthen the controls related to execution of new PSA contracts and amendments. Until the CPO is operational in June 2008, only senior personnel are allowed to execute these agreements. Additional Action: 13.e Develop a training curriculum for capital development staff, and complete training activities to enforce processes through education. 13.f Develop quality control and compliance procedures with the newly created Central Procurement Office.	Tim Jayne Senior Manager, Procurement Services	7/31/08	 13.a. In Augus 13.b. As of Augreport was 13.c. As of Augresented 13.d. As of Feren Procurem amendme polices and insuring the circumver 13.e. A training procedure agreemen Administre 26th, 200 already crude June 29th 13.f. As of Appall Person according All Action Stepon or before June 200

gust 2006 a partial review was conducted.

August 8, 2007 the review was complete and the was issued.

August 8, 2007 the review was complete and ted to Senior Management.

February 22, 2008 the Senior Manager of ement reviews and approves all PSA contracts and ments in excess of \$100,000 to ensure that proper and procedures are being followed, including g that competition requirements are not being vented.

ning curriculum was developed that will enforce ures for awarding and amending service nents. Training for Project Management and stration Personnel was held on June 24th and 008. Training for Construction Management was completed. Additional training was completed on 9th.

April 7, 2008 the CPO will assist and manage sonal and Professional Service Agreements ing to the Authority matrix.

teps for this recommendation were completed June 26, 2008

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
14. We recommend that [The Port] initiate a comprehensive review of all [professional services agreements] to determine the full extent to which competition requirements have been circumvented, and take appropriate corrective actions.	The Port will undertake additional review of professional services agreements using procedures consistent with accepted auditing standards to evaluate whether other instances of non- compliance exist and will take corrective action as warranted.	 Internal Audit will undertake a comprehensive review of Port PSAs. We will establish the total population of PSAs for the past three years. Using a statistical sampling method, we will sample the PSAs and determine the extent to which competitive requirements may have been circumvented and/or Port policies and procedures not followed. Using a risk-based additional PSAs from Port departments that are deemed high risk and vulnerable to noncompliance. 11.6 Review PSA contracts for past 3 years. Additional Action 14.6 Take appropriate corrective action. 14.6 Take appropriate corrective action. 	Joyce Kirangi Internal Audit Manager	8/31/08

- **14.a.** On February 26, 2008 the Internal Audit Manager forwarded a copy of the statistical sampling methodology to SAO.
- **14.b.** On August 5, 2008 the Internal Auditor submitted the draft Internal Audit Report. On September 10, 2008 Port staff responded to the Internal Audit.
- **14.c.** On August 5, 2008 the Internal Auditor submitted the draft Internal Audit Report. On September 10, 2008 Port staff responded to the Internal Audit.
- **14.d** (1) The Port accepts and is implementing the Internal Auditor's recommendations. However, Port staff does not believe that it circumvented the then-existing PUR-2 competition requirements for the award of several Category 2 agreements identified in this section. The CEO had the responsibility for obtaining professional and consultant services pursuant to the delegation of authority from the Port Commission, see Resolution 3181. The CEO has established procedures under PUR-2 for the competitive selection of such services. Services for "representative legislation" were expressly excluded from coverage under PUR-2. The agreements identified are for representative legislation professional services. At the time the agreements in question were executed there was no statutory requirement that Port Districts competitively award contracts for professional services nor did Resolution 3181 require competitive procedures for this category of professional service contracts. A 2008 legislative change now requires that contracts for services of this type be competitively awarded. The Port has updated its procedures for selection of consultants to reflect the statutory changes as well as changes related to the Port Commission's recent adoption of Resolution 3605, the successor to Resolution 3181.

(2) In regard to the second group of identified Category C agreements, staff acknowledges that no competitive process was utilized. The selection of this consultant was made by the Port's CEO who waived competitive requirements. The Port's General Counsel believed that the CEO had the ability to waive the requirements of the PUR-2 procedure, which was enacted under the CEO's authority. Staff acknowledges, however, that PUR-2 does not contain an explicit waiver provision and that the CEO waiver in this case was not adequately or appropriately documented. All agreements with this consultant have since expired. Port staff accepts and is implementing the Internal Audit recommendations.

Internal Audit completed the exit interview with the Audit Committee on October 7, 2008.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
 15. We recommend that [The Port] revise [Purchasing Policy] PUR-2 to incorporate a limit on the size allowed for amendments to Category 3 and Category C contracts so that a legal review becomes necessary before a contract is allowed to exceed a specified limit. That review should be designed to assure that: 1. The project scope of work is not being divided into smaller segments to avoid PUR-2, statutory, or delegation of authority procedures. 2. The increased amended consultant responsibilities are generally related or associated with the project scope utilized in the original consultant selection. 	The Port agrees that large professional service agreements should have additional controls to ensure amendments are consistent with original scope and prevent inappropriate contract segmentation. The Port will evaluate what kind of controls are most effective.	As recommended, the Port will revise Purchasing Policy PUR-2, incorporating a limit on the size allowed for amendments on Category 3 and C contracts making a legal review necessary. Immediate Action: 15.a As an interim step, the Port immediately requires that all amendments over \$100,000 receive review and concurrence from Purchasing Manager, who may elect to forward the review to the Legal Department as necessary. Additional Action: 15.b Upon completing the review currently underway and implementing the CPO, the Port will implement necessary changes PUR-2 to strengthen procurement protocols and establish appropriate central oversight.	Tim Jayne Senior Manager, Procurement Services	7/31/08	 15.a. As of Ja procurem amendme coordinat the prese 15.b. On Augu Resolutio foundatio On Deces "Procedu

en/Status

January 29, 2008 a Senior Manager in ement services now reviews all requests for lments and contract requests over \$100,000, and nates with the Legal department on any requests esent potential compliance issues.

ugust 26, 2008 the Port of Seattle adopted tion 3605. This resolution established the tion for the development of a revised PUR-2. cember 31, 2008 Pur-2 was replaced by CPO-1, dures for Personal and Professional Services."

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
16. We recommend that [The Port] a) determine the extent to which costs in violation of Federal grant requirements have been claimed for reimbursement and received from DOT and other Federal agencies, (b) notify applicable Federal grant officers of these violations, and (c) initiate corrective actions prescribed by Federal officials.	The Port has been subject to extensive external audits with respect to both its financial statements and federal grant compliance by public accounting firms (who themselves are subject to regular review by the federal government). These audits, which include rigorous internal controls testing of major risk areas, have not identified any material compliance or accountability concerns involving federal grants. While this performance audit did not identify any violations of federal grant requirements, if, in the course of investigating and following up on these findings and recommendations, the Port discovers any federal grant violations it will take prompt and appropriate action, including notification to applicable agencies.	<text></text>	Joyce Kirangi Internal Audit Manager	8/31/08

16.a. It was determined that a complete review of all PSAs would be too broad in scope. Internal Audit proposed an alternative means to establish the review base.

On February 26, 2008 the Internal Audit Manager forwarded a copy of the statistical sampling methodology to SAO.

16.b. On August 5, 2008 the Internal Auditor submitted the draft Internal Audit Report. On September 10, 2008 Port staff responded to the Internal Audit. No specific discrepancies were identified. However, it was noted that in some cases documentation was incomplete. The auditor's recommendations address this issue.

The Port concurs with the recommendations of the Internal Audit. The Port has created initial checklists and implemented training on the subject of awarding and amending Service Agreements. Initial training was completed on June 24, 26, and 29, 2008 and continues as needed. The CPO is evaluating additional subject matter training opportunities that will be offered for all staff who participate in the procurement and administration of service agreements.

In response to SAO Recommendation OA1 on March 20, 2008, the Port established a Central Procurement Office and consolidated procurement functions and activities within this new organization. On August 26, 2008, the Port Commission adopted Resolution 3605, which replaces Resolution 3181, the Master Policy Directive for the Port of Seattle. This document defines the Commissions delegation of authority to the Port's Chief Executive Officer. On August 26, 2008 the Port of Seattle adopted Resolution 3605. This resolution establishes the foundation for the development of a revised PUR-2.

On December 31, 2008 Pur-2 was replaced by CPO-1, "Procedures for Personal and Professional Services." CPO provided training and updated checklists and requirements for contract files in conjunction with the new PUR-2.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
 17. We recommend that [The Port] undertake a review of all of its professional services agreements to assure that: Such agreements comply with State law in terms of being for specific [Port] requirements rather that being used as supplements of [Port] staffing, The agreements are being administered in strict conformity with contract provisions and requirements, The contracts contain defined labor category qualifications, and Contract files are complete and maintained by [Port] employees rather than contractor personnel. 	The Port will undertake additional review of professional service agreements using procedures consistent with accepted auditing standards to ensure compliance with applicable statutes and Port policy. The Port will also ensure that agreements are administered in conformance with contract provisions and requirements and contain all relevant rates. The Port will also ensure that contract files are complete, but separate supporting files will hold the qualification information (degrees, experience, etc.) related to labor category rates.	 Internal Audit will undertake a comprehensive review of current active PSAs awarded in the past three years. Using a statistical sampling methodology enhanced by a risk-based audit approach, Internal Audit will review PSAs for the 4 key areas of vulnerability identified in the recommendation. <u>Immediate Action</u> 17.a Obtain SAO confirmation of sampling and risk-based audit methodology that will be used. <u>Additional Action</u> 17.b Review current active PSAs awarded or amended during the past 3 years. 17.c Determine further review based on outcome of the immediate action. 	Joyce Kirangi Internal Audit Manager	8/31/08	 17.a. On Febr forwarde to SAO. 17.b. On Augu draft Inte staff resp 17.c On Augu draft Inte staff resp 17.c On Augu draft Inte staff resp The Port assistance of review procedur The effor Internal A Committe
18. We recommend that [The Port] establish a policy whereby, before contracting for consultant services, [The Port] perform a cost analysis to determine if the required work can be more economically performed with [Port] personnel. (We suggest that [The Port] study and adapt Federal Office of Management and Budget Circular A-76 for this purpose.)	The Port will take this recommendation into consideration in reviewing its existing consultant policies and procedures, given that cost is not the only factor used in considering the use of consultants. The Port will note its reasoning for retaining outside consultants within the set of documentation files that support actual future agreements. For example, documentation will include whether the consultant has been hired as a result of having special expertise not found among the Port staff, or hired because existing Port staff do not have enough available time to perform the work, etc. For full- time consultant assignments longer than twelve months, the documentation will consider the potential benefits or risks of hiring a new Port staff member to perform the work. The Port will also review OMB Circular A-76 for applicability.	 The Port will establish a policy requiring performance of a cost analysis prior to contracting for consultant services. The analysis will determine if the required work can be more economically performed with Port personnel. Additional Action: Additional Action: 18.a As recommended, the Port will review OMB Circular A-76 for applicability. 18.b The Port will develop a cost analysis model that also will consider: Special expertise; Availability of existing Port staff; Duration of assignment; Potential benefits or risks in hiring new Port staff. 18.c The Port will then provide training on new procedures for all appropriate staff members. 	Bob Riley Director Aviation CIP	7/31/08	 18.a. On Mar applicabi not applic "Attachm Costs" w model. 18.b. Guidelir when to l consultan from OM As of Jur place. 18.c. Training includes All Action Ste on or before of

ebruary 26, 2008 the Internal Audit Manager ded a copy of the statistical sampling methodology D.

ugust 5, 2008 the Internal Auditor submitted the nternal Audit Report. On September 10, 2008 Port esponded to the Internal Audit.

gust 5, 2008 the Internal Auditor submitted the nternal Audit Report. On September 10, 2008 Port esponded to the Internal Audit.

ort of Seattle Legal Department, with the ance of Capital Development and Human rces, has for some time been in the process ewing consultant contracts and contracting dures consistent with the audit recommendation. fort is being headed by attorney Anne Purcell.

al Audit completed the exit interview with the Audit ittee on October 7, 2008.

larch 17, 2008 a meeting was held to review the ability of A-76. It was determined that A-76 is plicable to the Port of Seattle. Information from ment C - Calculating Public-Private Competition ' will be included in design of our cost analysis

elines have been drafted for the decision about to hire Port FTE employees versus when to use ltants. The guidelines include appropriate concepts DMB Circular A-76.

une 26, 2008 the guidelines are complete and in

ng on new procedures for Service Agreements the guidelines developed for 18.b above.

Steps for this recommendation were completed e June 26, 2008

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
 19. We recommend that [The Port] add the following procedures to the list of procedures being performed during the invoice approval process for the PMSC contract and other [professional services agreements], as appropriate: Assure that all personnel being billed have been approved to work on the contracts based on the most recent annual review or work authorization. 	The Port agrees and has implemented the recommendation.	 Immediate Action: 19.a The Port confirmed that during invoice approval on the PMSC contract, those billed have been approved; consultants have not been paid more than stipulated rates; and that labor categories on invoices match those in the contract. Additional Action: 19.b Suggestions included in this recommendation will be used to improve the Port's PSA procedures. 	Bob Riley Director Aviation CIP	7/31/08
 Assure that labor categories and rates being billed do not exceed the contractually stipulated labor categories and rates. 				



- **19.a.** On October 1, 2007 Invoices were checked for correct billing rates for each individual and all labor categories used on invoices have been corrected to match those in the PMSC contract.
- **19.b.** On August 26, 2008 the Port of Seattle adopted Resolution 3605. This resolution establishes the foundation for the development of a revised PUR-2. On December 31, 2008 Pur-2 was replaced by CPO-1, "Procedures for Personal and Professional Services."

SAO Recommendation Dec 2007 Original Port Response Dec 2007 Actions Taken Contact Person Completion Date	Action Taken/
20. We recommand that [Port Constructions berives] developed a means of tracking the award of contracts to be number that a mightry of the work isn't being repeatedly awarded to be assence contracts. Port Construction Sarvies does track contracts to be prepatedly awarded to be assence contracts. Immediate Action: 20.2 For Will work on small works contracts to be prepatedly awarded to be assence contracts. Larry McFaddem Sardem Contracts to be prepatedly awarded to be assence contracts. 73:08 20. The Fort Will work on enhancing its numer the mass of tracking and reporting the derives and the contracts on 3 basis work with the Port Samab basis contracts. Call Contract work contracts on the institute the distribution of Samal Works Roster Program awards and will also incorter that a mightry of samab basis contracts. Call Contract work contracts on the institute the distribution of Samal Works Roster Program awards and bits and and basis contracts. Call Contract work contracts on the institute the distribution of Samal Works Roster Program awards and bits and any operation of the institute the distribution of Samal Works Roster Program awards and bits and any operation of the institute the distribution of Samal Works Roster Program awards and bits and any operation of the institute the distribution of Samal Works Roster Program awards and bits and any operation of the institute the distribution of Samal Works Roster Program awards and bits and any operation of the institute the distribution of Samal Works Roster Program awards and bits and any operation of the institute the distribution of Samal Works Roster Program awards and any operation of the institute the distribution of Samal Works Roster Program awards and any operation of the institute the distribution of Samal Works Roster Program awards and any operation of the institute the distribution	 20.a. On April The Port we contract and enhancem 20.b. On March address the small work 20.b. On March address the small work On April 2, the expense Program F A meeting enhancem A meeting enhancem A meeting enhancem The workin June 4, 200 On July 100 included 100 the small be awarding s This speciar part of the the meantif from all coordinated the being cont 20.c. Meetings & 27, and Centralized and the off meeting all contracts of same contracts of same contracts of same contracts of same contracts of the the state of the indicated the off meeting all contracts of same con

bril 7, 2008 this specific action item was completed. In the will continue to use existing systems to report at awards while working with ICT on possible cements.

arch 20, 2008 a meeting was held with ICT to s the current means of tracking and reporting on orks contracts and possible enhancements.

il 2, 2008 the ICT Governance Board approved benditure of \$187,000 for the Small Works Roster m Project.

ing was held on May 14, 2008 to address cements to the Small Works Roster Program.

ing was held on May 21, 2008 to address cements to the Small Works Roster Program.

ing was held on June 4, 2008 to address cements to the Small Works Roster Program.

orking draft revisions (dated May 6, May 16, and , 2008) had been discussed.

v 10, 17, and 31, 2008 meetings were held that d ICT, OSR, CPO, PCS, and representatives from all business community to discuss alternatives for ng small works contracts as identified in item 20.c.

ecific action item continues to be worked on as the Small Works Roster V2 Program Update. In antime, the CPO will continue to invite quotations I contractors on the small works roster that have ed the capability of performing the kind of work contracted.

ngs were held on March 6 & 26, April 17, May 19 nd June 3, 2008 with representatives from Legal, ized Procurement Office, Seaport Maintenance, e office of Social Responsibility. During the g alternatives were discussed to ensure that its were not being repeatedly awarded to the contractors and possibly not awarding to the lowest sible bidder.

y 15, 2008 the Port of Seattle staff had the unity to hear about the Regional Small Business pment Program used in the Seattle School District orically Underutilized Businesses (HUB)

On June 11, 2008 this specific action item was signed off as being completed. An investigation of the alternatives to ensure a more equitable distribution of contract awards has been completed and is ready to move forward with our recommendations as part of action item 20d.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
20. cont.				

20.d. Currently the Port's PeopleSoft Financial System and PCS's Project Management Information System both have information available on contracts and the contract dollars awarded.

On June 25, 2008 representatives from the Office of Social Responsibility, Central Procurement Office, Capital Development Division, Legal, Executive, and Port Construction Services met to review alternatives for awarding small works contracts, seek Executive and CPO input/guidance, and reach agreement on how to proceed forward. Upon final decision of a possible new process for awarding contracts, the policy will be developed and implemented.

On July 10, 17, and 31; August 7, 14, and 28; September 11 and 15; and October 30, 2008 meetings were held that included ICT, OSR, CPO, PCS, and representatives from the small business community to discuss policy development, implementation procedures, and enhancements to the Small Works Roster V2 project.

The decision made to proceed with development of these alternatives will require additional and significant enhancements to the Small Works Roster Program. Further development and programming changes to the existing system are on hold. ICT, OSR, and CPO will finalize the alternatives and present them to the Senior Executive Team.

On April 21, 2009 the Port Commission was briefed on a proposed Small Works Roster Resolution.

On April 28, 2009 the Small Works Roster resolution was presented and the First Reading of the resolutions was passed by the Commission.

On May 5, 2009 the Second Reading and Final Passage of Resolution No. 3616, The Small Works Roster Resolution, was approved by the Commission.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
21. We recommend that Small Works Roster program controls be established to assure that the random rotation process cannot be circumvented to allow preferred contractors to be added to the selection list.	The Port disagrees with this recommendation. Except to advance important societal objectives like those reflected in the Port's small business contracting initiative, the Port does not believe that it is in its best interest	The Port's Action Steps to advertise to all contractors with the applicable craft code are addressed under Recommendations 10, 22, & 23.	Larry McFadden PCS General Manager	7/31/08	While the Port d we took several processes, parti Roster, are as in statutes. We bel the auditor's rec
	to preclude interested bidders from competing for Port contracts. The Port is, however, currently reviewing the rotation process and making appropriate revisions to eliminate any ability to otherwise circumvent that process.				21.a. On Febru with those Division, S that prepa works con to commu processes works con contractor
					Meetings and June Small Wor
					The workin June 4, 20
					This speci part of the
		R			On July 10 included 10 from the s developme enhancem
					Specific A constraints Enhancem contractor will be con process fo Action Iter process as

rt disagrees with the auditor's recommendation, eral steps to ensure that our project recruitment articularly those related to the Port's Small Works s inclusive as possible and adhere to Washington believe these changes achieve the intent behind recommendation.

ebruary 21and March 6, 2008 meetings were held ose additional departments within the Aviation n, Seaport Division, and Corporate Division epare, advertise, execute and administer small contracts. The purpose of this meeting was municate the new required procedures and ses that are to be followed when executing small contracts. Specifically, the Port will advertise to all ctors with the applicable craft code.

gs were held on March 20 & 27, May 14 & 21, ne 4, 2008 to discuss future enhancements to the Vorks Roster Program.

orking draft revisions (dated May 6, May 16, and 2008) had been discussed.

ecific action item continues to be worked on as the Small Works Roster V2 Program update.

/ 10, 17, and 31, 2008 meetings were held that d ICT, OSR, CPO, PCS, and representatives e small business community to discuss policy oment, implementation procedures, and sements to the Small Works Roster V2 project.

Specific Action Item 21 is now complete and further constraints of revisions to the Small Works Roster V2 Enhancement Project, associated with the random contractor rotation process for bid announcements, will be completed with the development of a solicitation process for different size contacts as identified in Specific Action Item 20.d. The Port of Seattle may change this process as it redefines the Small Works Roster Program.



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SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
22. We recommend that [Port Construction Services] require contract files to include email and fax confirmations for the advertisements as proof that invitations to bid are actually received by potential bidders.	Although currently complying with all legal requirements related to the advertisement of small works contract opportunities, Port Construction Services agrees with this recommendation associated with advertisements and bid notice communications. Port Construction Services intends to integrate this documentation into the Small Works Roster Program.	 Immediate Action: 22.a The Port will continue to follow-up on any bid invitations returned as "undeliverable" and proactively maintain and update the information in the Small Works Roster for accuracy to promote broad competition on small works contracts. Additional Action: 22.b The Port will require documentation for small works contracts to include confirmation as proof that invitations to bid have been sent, and to improve its procedures to make the bid advertisement as widely available as possible. 22.c Required procedures will be coordinated and applied Port-wide for all users of the Small Works Roster. 	Larry McFadden PCS General Manager	6/12/08	 22.a. As of Nor-now contational contrational contant follow-up of "undelivers" Copy firm bid Smacon List that List that List that List that List that List that Err (Be of w their) Re-(Be rest upd rost During Oc Account Ir Works Roand faxes identified at Notices we the NW As Port of Se the Port of In May 20 completed of lowed-u updated. 22.b. On Nove findings be from all coreach contation we bsite. On Februat that prepare works contained at procedure

November 2007 the following documents are ntained in the contract files as confirmation of up on those bid invitations that were returned as verable."

Copy of the Abstract of Bids that identifies all the irms that were invited to bid, which firms actually bid on the contract, and their actual bid amount Small Works Roster Screenshot showing the contract advertisement on the Port's website List of all contractors invited to bid (also indicates hat it was publicly displayed on Port's website List of all current contractors (as of March 7, 2008) hat are listed with the applicable craft code for he work that is being advertised (Note: This list constantly changes as new contractors are added o the list or existing contractors are removed from he active list)

E-mail corrections / contacts log when applicable – Began checking on February 13, 2008 as a result of working with the contractors to have them update heir contact information on the small works roster) Re-sent bid advertisements when applicable – Began resending on February 13, 2008 as a esult of working with the contractors to have them update their contact information on the small works oster)

October 2007 the Port of Seattle began the at Information Update Project to update the Small Roster (SWR) by sending out letters, e-mail tes to 1,580 contractors on the roster that were and as active accounts.

were placed in the Daily Journal of Commerce, Asian Weekly, and the Medium News that the Seattle was accepting requests for inclusion onto t of Seattle Small Works Roster.

2008 the Account Information Update Project was ted with a total of 971 active accounts on the SWR.

e 5, 2008 this immediate action item was ted. All "undeliverable" bid invitations are being d-up on and the Small Works Roster has been d.

ovember 16, 2007 actual work to address these s began with a decision by the Port to solicit bids contractors under the applicable craft code for ontract and to publicly display all contracts on its e.

pruary 21and March 6, 2008 the departments epare, advertise, execute, and administer small contracts participated in discussions on this action ad agreed to comply with these new required ures.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
22. cont.				

A notebook has been created that contains information on all bid advertisements beginning November 16, 2007 and ending March 31, 2008. Because these documents are now required to be a part of the contract files, this information will no longer be kept in a separate notebook.

On March 31, 2008 this immediate action item was completed. All contract files are required to contain proof that invitations have been sent and bid advertisements have been widely distributed.

22.c. On February 21, 2008 a meeting was held in the office of PCS to review immediate procedures and processes that are being taken in response to the SAO audit. This included the requirement that the contract files are to have a list of all contractors that the solicitation was sent. This will also demonstrate that it was displayed publicly on the Port's website.

On March 6, 2008 a meeting was held with those additional departments within the Aviation Division, Seaport Division, and Corporate Division that prepare, advertise, execute and administer small works contracts. The purpose of this meeting was to communicate the new required procedures and processes that are to be followed when executing small works contracts. Specifically for this recommendation, there is a requirement to ensure that the contract files contain a list of all contractors to whom the solicitation was sent. This will also demonstrate that it was displayed publicly on the Port's website.

On June 10, 2008 a meeting was held with all Contract Administrators in the Central Procurement Office that work on small works projects. The purpose of this meeting was to review those procedures and processes that are being taken by the Port in response to the SAO Audit.

On June 12, 2008 this specific action item was signed off on as being completed. Bid invitations are on the Port's website, all contractors with applicable craft code are being invited to bid, "Undeliverable" invitations are being followed-up on, and the Small Works Roster Program had been updated.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
23. We recommend that [Port Construction Services] create controls in the Small Works Roster Program	See response to Recommendation 22.	The Port's action items regarding this recommendation are addressed under Recommendation 10.	Larry McFadden PCS General Manager	7/31/08	23.a. On Febr to review that all pre
to ensure that all procurements are advertised (i.e. that solicitations are actually distributed to potential bidders					On March enhancer
as required).					On May 1 to discuss business Small Wo several m
					Meetings May 16, 2 (titled Sm Roster Pr modificati
					On July 1 included from the s developm enhancer
		RA			Specific A constraint Enhancer contracto will be co
					process f Action Ite process a
24. We recommend that [Port Construction Services] develop consistent bid evaluation criteria, particularly when the descriptions of work state that "[Port Construction Services] is unable to determine the precise types of work that may be performed under this contract at this time."	The Port will review and evaluate its process regarding open order contracts and make changes as appropriate to ensure fair competition among all potential bidders.	 Immediate Action: 24.a The Port will continue to ensure bid evaluations are developed prior to bid opening of any small works contract, and that documentation of this process is included in the contract file. Additional Action: 24.b PCS will work with Purchasing and Legal departments to review and evaluate its current bid evaluation process and identify possible improvements. 24.c Required procedures will be coordinated and applied Port-wide for all users of the Small Works Roster. 	Larry McFadden PCS General Manager	7/31/08	24.a. On Febr held with new requi be followe Specifical evaluation every sma document
					On April 7 as being o developed evaluation
					action iter 24.b. Meeting 2008 to re action iter
					On June as being
					24.c. The Por and identi regarding
					contracts coordinat Small Wo

ebruary 21and March 6, 2008 meetings were held ew immediate procedures and processes to ensure procurements are advertised.

rch 20, 2008 a meeting was held to discuss future cements to the Small Works Roster Program.

y 14, 2008 a meeting was held with ICT and PCS uss the latest revision, dated May 6, 2008 of the ss case (Titled Small Works Roster V2) for future Vorks Roster Program enhancements. There were modifications requested.

gs were held to discuss the latest revisions (dated 5, 2008 and June 4, 2008) of the business case Small Work Roster V2) for future Small Works Program enhancements. There were several cations requested.

y 10, 17, and 31, 2008 meetings were held that d ICT, OSR, CPO, PCS, and representatives e small business community to discuss policy oment, implementation procedures, and cements to the Small Works Roster V2 project.

c Action Item 23 is now complete and further nints of revisions to the Small Works Roster V2 cement Project, associated with the random ctor rotation process for bid announcements, completed with the development of a solicitation s for different size contacts as identified in Specific Item 20.d. The Port of Seattle may change this s as it redefines the Small Works Roster Program.

ebruary 21 and March 6, 2008 meetings were th departments affected to communicate the quired procedures and processes that are to wed when executing small works contracts. cally there is a requirement to ensure that bid ions are developed prior to the bid opening for small works open order contract and that the entation is included in the contract file.

il 7, 2008 this specific action item was signed off ig completed. Bid evaluations will continue to be bed prior to the bid opening while the bid matrix tion process is being reviewed as identified in tem 24b.

ngs were held on April 21, May 8, and June 5 & 11, preview language edits and discuss this specific tem.

e 16, 2008 this specific action item was signed off g completed.

Port completed its evaluation of this action item entified changes to be made in the bid documents ing the evaluation process for time and materials ets. The required procedures have been lated and applied Port-wide for all users of the Vorks Roster.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
25. We recommend that the [Port] Commission revise Resolution 3181 to make it clear that, when circumstances requiring reporting under Paragraph V (Contract Administration/Bid Irregularities) occur, [The Port] should provide full and complete information and allow the Commission adequate time for deliberation and decision-making.	Port staff currently notifies the Port Commission of all bid irregularities and provides a window of time within which the Port Commission can consider and provide input on those irregularities. Nonetheless, Port staff will look for and recommend ways in which it can increase transparency and oversight by the Port Commission in connection with bid irregularities. The Chief Executive Officer will review these recommendations with the Port Commission for approval and formal adoption.	On January 8, 2008, the Port Commission established a subcommittee to review the delegation of Commission authority currently described in Resolution 3181. • Commissioners Davis and Tarleton will serve on the subcommittee. • May retain outside experts. The subcommittee will report to the Commission on proposed amendments by June 30, 2008.	Commissioners Davis/Tarleton	8/26/08

25.a. On January 8, 2008 the Port of Seattle passed a motion establishing a Commission Subcommittee to review the Delegation of Authority.

On May 1, 2008 the Subcommittee held its first hearing to accept public comment on proposed changes to the Delegation of Authority.

On May 13, 2008 the Port opened a 30 day public comment period on Delegation of Authority.

On June 10, 2008 the Port extended the public comment period to June 30, 2008. Also, the Subcommittee held its second hearing to accept public comment on proposed changes to the Delegation of Authority. At the same time, the Port invited employees to comment on the subject.

On June 23, 2008 the Subcommittee held its third hearing to accept public comment on the proposed changes to the Delegation of Authority.

On July 1, 2008 the Subcommittee reported to the full Commission and presented a summary of recommended changes to the Delegation of Authority.

On August 5, 2008 Tom Barnard, Commission Research and Policy Analysis, presented a consolidated draft of the revised delegation of authority to the full Commission.

On August 12, 2008 the Commission passed the first reading of Resolution 3605, repealing Resolution 3181, and restating the master policy directive on the role and responsibilities of the Port of Seattle Commission and the administrative authority of the Chief Executive Officer.

On August 26, 2008 the Commission passed the second reading and adopted Resolution 3605, repealing Resolution 3181, and restating the master policy directive on the role and responsibilities of the Port of Seattle Commission and the administrative authority of the Chief Executive Officer.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
26. We recommend that the [Port] Commission re-evaluate the policy under which [Port] management has carte blanche approval and spending authority under project-wide authorizations regardless of project size and, instead, develop more sensible requirements for [The Port] to fully inform the Commission regarding significant or unusual expenditures of public funds.	In connection with project-wide authorizations, the Port Commission currently identifies the specific staff vested with authority to act and places bounds on that authority. Nonetheless, Port staff will review the practice of project-wide authorizations and recommend additional notifications and/or limitations to ensure adequate oversight by the Port Commission. The Chief Executive Officer will review these recommendations with the Port Commission for approval and formal adoption.	On January 8, 2008, the Port Commission established a subcommittee to review the delegation of Commission authority currently described in Resolution 3181. • Commissioners Davis and Tarleton will serve on the subcommittee. • May retain outside experts. The subcommittee will report to the Commission on proposed amendments by June 30, 2008.	Commissioners Davis/Tarleton	8/26/08	 26a. On Janua establishin Delegation On May 1, to accept p Delegation On May 12 comment On June 1 period to 3 second he changes to the Port in On June 2 hearing to changes to On July 1, Commissie changes to On Augus and Policy revised de On Augus reading of and restat responsibili administra On Augus second rea Resolution on the role Commissie

nuary 8, 2008 the Port of Seattle passed a motion shing a Commission Subcommittee to review the tion of Authority.

y 1, 2008 the Subcommittee held its first hearing pt public comment on proposed changes to the tion of Authority.

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gust 5, 2008 Tom Barnard, Commission Research licy Analysis, presented a consolidated draft of the delegation of authority to the full Commission.

gust 12, 2008 the Commission passed the first of Resolution 3605, repealing Resolution 3181, stating the master policy directive on the role and sibilities of the Port of Seattle Commission and the strative authority of the Chief Executive Officer.

On August 26, 2008 the Commission passed the second reading and adopted Resolution 3605, repealing Resolution 3181, and restating the master policy directive on the role and responsibilities of the Port of Seattle Commission and the administrative authority of the Chief Executive Officer.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
27. We recommend that [The Port] begin preparing and providing the semi-annual report summarizing contracts awarded under Resolution 3181, Paragraph V (Contract Administration/Bid Irregularities) as required.	The Port agrees and has already implemented this recommendation.	 Immediate Action: 27.a This semi-annual reporting requirement has been implemented. The next semi- annual report is due to be published January 30, 2008 and will cover the period of July through December 2007. 	Ray Rawe Chief Engineer	6/10/08
		 Additional Action: 27.b On January 8, 2008, the Commission passed a motion directing that quarterly reports be given to the Commission for each capital project with approved funding over \$10 million. Staff is developing a report format to meet this new requirement. 		
		27.c The reports will be presented to the Commission in public session quarterly and published on the Port's Web site. The first report will cover the period January to March 2008.		
28. We recommend that when the [Port] general counsel is asked to provide legal advice, he document the advice provided so that a clear record of his analysis and advice is established and retained.	The Port agrees that legal advice provided in connection with significant contracting decisions should be reflected in writing. While the degree of formality associated with those records will vary depending on the needs and circumstances, the fact of review should be captured.	Immediate Action: The Port will record the fact of legal review in connection with significant contracting decisions.	Craig Watson General Counsel	1/29/08
29. We recommend that [The Port] reassign Consultant SK to a position where he has no conflict of interest. We also recommend that [The Port] either establish an ethics policy for consultants or revise [Port] Policy EX-3 to make it clear that [Port] consultants are expected to adhere to at least the same ethical standards that [Port] employees are required to follow.	The Port has fully reviewed the circumstances surrounding Consultant SK and finds no conflict of interest. As a result, there is no need to reassign Consultant SK. Existing consultant contracts include a prohibition on conflicts of interest. Nonetheless, the Port agrees that it should adopt an additional clear policy statement reflecting the ethical standards to which it expects its consultants to adhere and will, in consultation with relevant industry groups, develop such a policy statement.	 Immediate Action: 29.a All consultant contracts at the Port will now require that consultants adhere to relevant portions of the Port's Employee Ethics Code. 29.b The Port will draft specific language in PSAs and will develop a proposed consultant's ethics code. 29.c Presentation to the Commission. 	Craig Watson General Counsel	3/17/08

27.a. On August 30, 2007 the 1st Semi-annual report was submitted for the time frame of January – June 2007.

On January 30, 2008 the 2nd Semi-annual report was submitted for the time frame of July – December 2007.

- **27.b.** As of April 1, 2008 a list of all projects greater than \$10 million and a draft reporting format for the January through March 2008 report were presented to the Commission. A report will be made to the Commission in May of only those projects that have an exception.
- **27.c.** On April 22, 2008 a request was made to the Commission to postpone the submission of 1st quarter 2008 reports until May 23, 2008 in order to have additional time to provide a uniform format. The next available meeting to present the exceptions would be June 10, 2008.

On May 21, 2008 the 1st Quarter 2008 reports were posted to the Port's web page.

On June 10, 2008 the 1st Quarter 2008 projects were presented to the Commission. Projects that had variances were discussed.

28.a. As of April 1, 2008 this recommendation has been discussed in a regularly scheduled attorney meeting and direction given by the general counsel to all attorneys to reflect any significant contracting decisions in writing.

After full review of the circumstances, the Port does not believe that Consultant SK's position represented a conflict of interest. The Port has adopted a clear policy statement reflecting ethical standards for consultants, which we believe addresses the auditor's underlying concern.

- **29.a.** On March 7, 2008 Ethics Policy for Port Consultants (EX-16) was created.
- **29.b.** On March 6, 2008 PSA agreements were revised for Agreements valued at \$50,000 or less and Agreements valued at more that \$50,000 by adding section XII Ethics and Interest of Consultants.
- **29.c.** As of March 6, 2008 PSA agreements were revised for Agreements valued at \$50,000 or less and Agreements valued to more than \$50,000 and by adding section XII Ethics and Interest of Consultants.

On March 17, 2008 EX-16 was created.



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SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
30. We recommend that [Port] Policy EX-3 be (a) clarified to make clear that conflicts of interest are not limited solely to situations where there is a direct financial interest and (b) revised to require employees and consultants to recuse themselves from participating in decisions where conflicts of interest exist.	The Port's Ethics Policy currently recognizes and prohibits conflicts beyond those that are strictly financial. A review of the Port's Ethics Policy for employees is currently underway. As part of this review, the Port will ensure the policy is consistent with both government and industry best practices and will implement revisions as appropriate.	Immediate Action: 30.a The Port's Employee Ethics Code was revised and republished in December 2007. Its provisions are now consistent with the State of Washington Ethics Code as well as similar codes adopted by the City of Seattle and King County. The Port's code now clearly states that it extends to both actual conflicts and the appearance of conflicts of interest.	Craig Watson General Counsel	12/07



30.a. As of December 21, 2007 a revised Ethics Policy for Port Employees (EX-3) is in place.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
31. We recommend that [The Port] develop, implement, and enforce control procedures that include timely updating for the SPOTS, PACT, and PMIS systems with accurate project information until the project is closed out and the project data are archived.	The Port agrees that timely and accurate updates of its management information systems are vital and will evaluate opportunities for additional improvement to its practices with respect to the use of the SPOTS, PACT and PMIS systems. As an example of this commitment, the Seaport Project Management group recently staffed a Project Controls office to ensure timely and accurate updates of SPOTS.	 The Port has control procedures that include timely updating with accurate information for the Seaport Project Office Tracking System (SPOTS), Parsons Aviation Cost Trends (PACT), and PMIS systems until the project is closed and the project data is archived. The standard for timeliness is different for the various systems. Seaport and Aviation projects can last several months or, in some cases, five or more years. Conversely, PCS projects can be as short as one day. Therefore, project management information needs differ significantly. Immediate Action: 31.a The Port is committed to effectively using and improving these systems, and several efforts are underway to actively improve them, including the following: SPOTS: Seaport Project Management has staffed a dedicated Project Control soffice or ensure timely and accurate updates of SPOTS. PACT: Aviation Project Management has written procedures for the system and has assigned a dedicated staff of 12 to track and update the PACT system. PMIS: PCS will emphasize staff accountability for accurately updating projects and contracts, and will continue to use weekly management reports to monitor accuracy and timeliness of project control system that would be used across the Port's capital project delivery system. 	Curt Stahlecker Seaport Programs Controls Manager	6/14/08 5/22/09	 31.a. As of Seaport F Project C Project C information Starting C Office issisto review. monthly r On Nover Team was information the possil provide a On Janua created to PeopleSo As of Jan Co ing is u Wh fun info The Au rep ext Per Provide a On Janua created to PeopleSo As of Jan Co ing is u Wh fun info The Au rep ext Per Provide a As of Jan Co ing is u Wh fun info The Au rep ext Per Provide a The Au rep ext Per Wh fun the Avia treated to per The Au rep ext Per The Au rep ext Per The Au rep ext Per Provide a The Au rep ext Per The Au rep ext Per The Au rep ext Per Provide a Pr

September 12, 2007 the staffing of a dedicated "t Project Controls Office was completed. Monthly Controls meetings were set up to provide the Controls Team with time for verification of ation accuracy in SPOTS and in PeopleSoft.

g on September 20, 2007 the Project Controls issued monthly reports for the Project Managers ew. The information will be used to facilitate the y meetings.

vember 9, 2007 the Seaport Project Management vas requested to transmit project related financial ation to the Project Controls Office. This minimizes ssibility of disconnect between databases and a central control procedure.

uary 28, 2008 a spreadsheet (DM651303) was I to track updates to the SPOTS database from Soft.

anuary 29, 2008:

Contracts information is managed by the Engineerng Department. The contract information in PACT s used at the Discretion of the Project Manager. When a new enterprise wide system is implemented unctionality will be evaluated to determine if contract nformation can be maintained in the system. The MARGEN system is used to report on Authorization, Budget, and Expenditures. This eport is generated on a monthly basis and extrapolates information form both PACT and PeopleSoft. Reconciliation capabilities are there. Project Schedule Dates maintained at the contract evel are not the official records for the contract. The official information is maintained by the Engineering lepartment. Project schedule is maintained in Primavera which is included in MARGEN reporting and is periodically reconciled with PeopleSoft. When a new enterprise wide system is implemented unctionality to match schedule information between he two systems will be considered.

Aviation control procedures include creating rends for construction change orders. This is lone on a monthly basis and more often if need arises. Project or program contingency may be utilized to cover these change order amounts if it is determined that the construction contingency is insufficient to cover the specific change order or the trend of change orders shows a significant increase to the contract.

When a new enterprise wide system is implemented the functionality will be evaluated to determine if contract information can be maintained in the system and follow into the trending system. If so, this would eliminate the need to process monthly construction change order trends in the project management system.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
31. cont.				

• Actual costs are captured in PACT on a monthly basis at the end of the reporting month. If the actual amounts were compared to the month end reports there would be a discrepancy due to the timing difference between the actual end of the month and the closing of the books at months end by accounting. The decision to complete an earlier capture in PACT is to provide more timely reporting of data and avoid the most significant exclusions of prorated overhead. This practice will continue.

As of March 6, 2008 the Project Control Office Mailbox is in use allowing for the centralization of requests for amendments and new work project requests at the Seaport. This is available to all members of the Project Control staff and allows the staff to keep SPOTS up to date.

31.b. On February 21, 2008 the ICT Department formed a team that was comprised of technical experts and representatives from each of the project management groups to conduct the evaluations.

On April 18, 2008 a thorough review and evaluation of the existing systems was conducted. This review included evaluations of technical architecture, data integrity, system security, functionality and ability of the systems to meet business requirements for managing projects. A report was presented that documented the findings.

On April 30, 2008 alternative project control systems were evaluated through both system demonstrations and response to requests for information. A table representing this information was developed.

On May 30, 2008 a review of systems used in other organizations was conducted and documentation was made on the discoveries.

On June 6, 2008 a draft report with evaluations and a recommendation for proceeding with a new enterprise project delivery system was prepared and reviewed by the team.

As of June 10, 2008 the report had been reviewed by the team and a final draft was prepared for submittal to the ICT Governance Board.

On June 11, 2008 the report was presented to the ICT Governance Board.

On June 14, 2008 a final report was completed.

On November 25, 2008 the Port Commission approved Resolution No. 3607 adopting the Port's annual budget, this included funding for a new enterprise project delivery system.

On April 21, 2009 the Port Commission approved \$1,975,000 for the acquisition of a new enterprise project delivery system.

On May 22, 2009 the Port announced Skire as the vendor selected to provide the enterprise project delivery system.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
SAO Recommend that [The Port] develop policies and procedures for ensuring that [PeopleSoft Financial System] data are consistent with data maintained in the other systems.	Original Port Response Dec 2007	<text><text><text><text></text></text></text></text>			Action Taken/As stated in the a project manag researched avail for a dedicated p Governance Boa32.a. On Febru team comp from each the evalualOn April 13 the existing evaluation system set to meet bu report wasOn April 3 were evalu response to this informOn May 30 organization made on the On June 6
					On June 1 Governand On June 1
					On Novem Resolution this include system.
					On April 2 \$1,975,000 delivery sy
					On May 22 vendor sel system.

the Port's original response, PeopleSoft is not hagement tool. The Port's ICT Department has available systems and made a recommendation ed project management system to the ICT Board.

ebruary 21, 2008 the ICT Department formed a omprised of technical experts and representatives ach of the project management groups to conduct illuations.

il 18, 2008 a thorough review and evaluation of sting systems was conducted. This review included ions of technical architecture, data integrity, security, functionality and ability of the systems t business requirements for managing projects. A was presented that documented the findings.

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SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
33. We recommend that SPOTS be revised to include information regarding change order costs.	Currently, change order costs for Seaport contracts are accurately tracked outside of SPOTS. The Port will assess whether the benefit of upgrading SPOTS to include this information offsets the costs associated with doing so and make upgrades as appropriate.	 SPOTS will be revised to include information regarding change order costs. <u>Immediate Action:</u> 33.a Establish a CA/CM/PM/ICT working group. <u>Additional Action:</u> 33.b Develop a plan for including change order costs in SPOTS. 33.c Upgrade SPOTS to include change order costs information. 	Curt Stahlecker Seaport Program Controls Manager	5/22/09



- **33.a.** On February 23, 2008 the working group was established
- **33.b. & c.** The POS is proceeding with the procurement of an enterprise wide Project Delivery System (See SAO 34). The new system replaces SPOTS and PACT/ MARGEN and will incorporate change order costs. Procurement and implementation of the Project Delivery System resolves this recommendation and the decision to procure the system completes work on these action steps.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
34. We recommend that [The Port] enforce contract requirements for project schedule updates so forecasted project completion dates can be accurately recorded in the [Port's] project management information systems. We recommend that [The Port] implement a means of tracking current forecasted project completion dates, current change order amounts, original budget amounts, commission funding authorizations, budget transfers in all of its management information systems (SPOTS, PACT/Margen, PMIS).	The Port continues to look for integrated software solutions to meet its project management needs and, until one is sourced, will be proactive in making improvements to its current information systems. Currently, detailed project schedules are maintained outside of SPOTS, PACT and PMIS. The Port will assess whether the benefit of upgrading these systems to include detailed schedule information offsets the costs associated with doing so and make upgrades as appropriate.	Additional Action: 34.a The Port's response to schedule issues is addressed under Recommendation 5. 34.b The Port's response to project control systems issues is addressed under Recommendation 31, Action Stem 31.b.	Ray Rawe Chief Engineer	5/22/09	 34.a. The Rev Recommentation in constru- with a Por- pending. A are adeque of Recommentation schedules 34.b. On Febru team com- from each the evaluation system set to meet bur report was On April 1 the existin evaluation system set to meet bur report was On April 3 were evalu- response this inform On May 3 organizati made on t On June 6 recommentation project de the team. As of June team and ICT Goven On June 1 ICT Goven On June 1 On Noven Resolution this includ system. On April 2 \$1,975,00 delivery system

Review and Acceptance Forms for imendation 5 describe the actions the Port has o improve enforcement of schedule provisions struction contracts. The decision to proceed Port-wide project management system is g. At present the current scheduling systems equate for the Port's needs. With the completion ommendation 5 issues related to this item and iles are complete.

ebruary 21, 2008 the ICT Department formed a omprised of technical experts and representatives ach of the project management groups to conduct iluations.

il 18, 2008 a thorough review and evaluation of sting systems was conducted. This review included ions of technical architecture, data integrity, security, functionality and ability of the systems t business requirements for managing projects. A was presented that documented the findings.

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y 22, 2009 the Port announced Skire as the selected to provide the enterprise project delivery

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
35. We recommend that [The Port] establish a central repository for Project Notebooks within each [Port] division.	The Port agrees and intends to establish a central repository within each division for Project Notebooks.	Immediate Action: 35.a The Port will establish a central repository for Project Notebooks within each division.	Curt Stahlecker Seaport Program Controls Manager	2/5/08
36. We recommend that [The Port] develop a check-out and tracking system for the Project Notebooks and utilize it.	The Port agrees and intends to establish an appropriate check-out and tracking system for Project Notebooks.	Immediate Action:36.aThe Port will develop and utilize a check-out and tracking system for the Project Notebooks.This item will be completed in conjunction with Recommendation 35.	Curt Stahlecker Seaport Program Controls Manager	2/5/08



35.a. On January 2, 2008 a request was made that a central notebook repository be established in each division.

On February 5, 2008 a central notebook repository was established for both the Seaport and the Airport Divisions

36.a. On January 27, 2008 a request was made of project management staff to have a central repository notebook check out policy in place by February 5, 2008.

On February 5, 2008 notebook repository procedures were developed and implemented.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken/
37. We recommend that [The Port] require project managers to periodically and on a timely basis update the Project Notebooks with current Construction Trend Logs, Change Order Logs, and Schedule Updates.	The Port disagrees with this recommendation because it would be inconsistent with industry best practices. Construction trend logs, change order logs, and schedule updates are more efficiently maintained elsewhere; and including this information in Project Notebooks would be redundant. The earlier independent TKW performance audit noted that the Port's notebook process is consistent with best industry practices. The Port will continue to implement the TKW recommendations to ensure consistent Project Notebook entries.	<text><text><list-item><list-item></list-item></list-item></text></text>	Curt Stahlecker Seaport Program Controls Manager	7/31/08	 The Port believe audit report, rec practices, and the those recomment implementing the about timely and 37.a. As of Oct trends, che existing da 37.b. On Februa the Project to be upda Authorization On Februa the Project to be upda Authorization On March updating the anal. This members On Decemente team for recommender On Decemente to PEMC. On May 13 During the notebook On July 37 complete.

eves the recommendations contained in the TKW received in 2007, better address the industry best d therefore, the Port has chosen to implement mendations. However, the Port believes that g those reforms will address the auditor's concerns and accurate documentation in project notebooks.

October 30, 2007 the Port continues to maintain change order logs, and schedule updates with the g data management systems.

bruary 5, 2008 procedures detailing setup of the Notebook Repository were distributed to Project ement staff.

pruary 22, 2008 a directive was distributed to ject Management Group requiring notebooks pdated with Revisions to the Commission zations.

rch 31, 2008 procedures were established for g the notebooks and were distributed.

ly 17, 2007 a copy of the Internal Performance asks 7/05/08.xls spreadsheet was distributed via This spreadsheet identifies the leads and team ers assigned to work on the TKW tasks.

cember 17, 2007 an outline was distributed to the or review and comment.

cember 20, 2007 the redline version of the ok outline was transmitted to PEMC.

uary 30, 2008 the notebook team was reed and resumed bi-weekly meetings and writing ments.

il 25, 2008 the notebook team presented the version of the notebook outline and the schedule IC.

y 13, 2007 weekly team meetings are established.

the months of June and July 2008 the draft ok guidelines were routed for edits and review.

/ 31, 2008 final notebook guidelines were te.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
38. We recommend that [The Port] integrate assessments of Project Notebook completeness and quality into the [Port] personnel performance evaluation processes.	The Port agrees that accountability of its personnel is important and will include assessments of Project Notebooks in connection with the Port's Performance Review, Evaluation and Planning process.	 The Port will integrate assessment of Project Notebook completeness and quality into POS personnel performance evaluations. <u>Immediate Action:</u> 38.a The POS PREP documents will be revised for Project Management staff to include accountability for Project Notebooks. Requirements will be defined and will include: Notebook content; When notebooks will be submitted; When notebooks will be updated; Filing and maintaining notebooks. 	Anne Porter Capital Project Manager V	3/31//08
39. We recommend that if [The Port] continues including the [Construction Document Management System] requirement in its contracts, it develop a system for monitoring each project's [Construction Document Management System] data updates. This contract requirement, just as any other, should be enforced and controlled.	Livelink [®] – the Port's Construction Document Management System – enhances efficiency and transparency in connection with construction contract management. The Port agrees that timely, consistent use of Livelink [®] is important on contracts where it is employed and will, consistent with the recommendation, take steps to ensure and monitor its usage.	 Immediate Action: 39.a Training for consistent application of Livelink[®] by all document control specialists was completed in December 2007. Additional Action: 39.b Develop a process for determination of when a project will utilize Livelink[®]. 39.c Provide additional training to document control specialists, construction management and contract administrative personnel on when to use Livelink[®]. 	Ray Rawe Chief Engineer	4/22/08

38.a. On March 13, 2008 the proposed language had been drafted and was under review.

On March 31, 2008 an email with the final language was sent out to Aviation project managers and to Seaport project managers with direction to add to PREP documents.

- **39.a.** As of December 7, 2007 the training for consistent application of Livelink was completed.
- **39.b.** On March 14, 2008 a policy was developed stating Engineering's commitment to using Livelink on all projects, that any exceptions must go through a stated approval process, and what the determining factors are for such a decision.
- **39.c.** On April 15, 2008 training was held with Document Control Specialists.

On April 22, 2008 special announcement email sent to all Livelink users to inform them of an upgrade scheduled for June 30, 2008. This email included an attachment of the Livelink Policies and Procedures. Livelink training is an ongoing process as new projects start or new staff joins a project.

On June 30, 2008 POS upgraded from Livelink version 9.5 to Livelink 9.7. Step-by-step instructions were provided to the users on the changes/differences with this new version.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
40. We recommend that [The Port] immediately undertake a comprehensive review of its contracts requiring use of Livelink® to determine the full extent of contract noncompliance and initiate corrective actions accordingly.	The Port disagrees with this recommendation since it believes that the current use of Livelink [®] generally meets its requirements. Nonetheless, the Port is developing a procedures manual with its document control specialists to enhance Livelink [®] utilization consistent with Port requirements in connection with each active contract and will initiate corrective action as required.	 The Port will review contracts that require use of Livelink® to determine the extent of any contract noncompliance and initiate corrective actions. Immediate Action: 40.a The Port is currently reviewing all active projects to identify projects utilizing Livelink® and the level of compliance with the specifications. 40.b Initiate corrective actions. 40.c In October 2007, the Port initiated the development of a procedures manual for the use of Livelink®. The manual will be complete in March of 2008. Additional Action: 40.d Training of additional project and construction staff as necessary.	Ray Rawe Chief Engineer	4/23/08	 40.a. On Febru open was Livelink al On Febru and Constructing By April 2 and mem compliant 40.b. Betweer held with with policy to ITC wa on Constructor was on Construction of Live upgrade t 40.c. From Oct was comp for the us 14, 2008. 40.d. On Nove advise state provide provide provided to this new was composed to the construction of the constructio

ebruary 28, 2008 an audit of all projects currently vas completed to determine those projects utilizing and their compliance with procedures.

oruary 29, 2008 a memo was sent out to Contract onstruction Managers noting which contracts ot in compliance and the list of items that needed ing.

il 23, 2008 memos giving status were updated emos stating that all contracts are now within ance had been received.

een January 17 and March 6, 2008 meetings were th Document Control staff to ensure compliance licy and procedures of Livelink. Also, a request was made to have Livelink explorer installed istruction Managers and Resident Engineers ters.

rch 13, 2008 a step-by-step instruction on the Livelink was provided to those individuals for the e that will take place on June 30, 2008.

October 2007 to March 2008 the development mpleted for the policy and the procedures manual use of Livelink. The completion date was March 18.

ovember 8 and 9, 2008 meetings were held to staff of Livelink updates that would be coming up, preliminary training on the new procedures being bed, and the review of LiveLink audit findings.

e 30, 2008 POS upgraded from Livelink version ivelink 9.7. Step-by-step instructions were to the users on the changes/differences with w version.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
41. We recommend that [The Port] take immediate steps to enforce all contract provisions on all ongoing and future contracts, particularly provisions regarding [Critical Path Method] project schedule submission requirements and withholding of contractor payments due to contractor failures to comply with contract requirements. [The Port] should also be more aggressive in timely assessing liquidated damages based on contemporaneous analyses of delay impacts.	The Port disagrees with the facts supporting this recommendation and believes that its enforcement of contract terms in the cases cited was appropriate under the circumstances. Nonetheless, the Port will review whether opportunities exist to enhance its enforcement of contract schedules, evaluation of time extension requests, and contemporaneous assessment of liquidated damages. The Port will also evaluate the practices of other state and local agencies with respect to scheduling and enforcement. When appropriate, the Port will continue to withhold contractor payments consistent with contract documents and state law.	 The Port's response to schedule issues is addressed under Recommendations 5. Immediate Action: 41.a The Port will continue to put contractors on notice for liquidated damages, and assess liquidated damages consistent with contract documents and resolution of disputed issues. When appropriate, the Port will continue to withhold contractor payments consistent with contract documents and state law. Additional Action: 41.b The Port will review industry best management practices for specifying and implementing liquidated damage enforcement. 	Ray Rawe Chief Engineer	6/4/08
42. We recommend that [The Port] establish a fraud governance policy that provides for the design and implementation of a comprehensive and coordinated approach to fraud mitigation (deterrence, detection, and prevention).	The Port agrees that it should have a fraud governance policy. The Port will research best practices in fraud governance among other state and local governments and will implement policy enhancements as necessary. If appropriate, the Port will integrate this new policy with its Ethics Policy, which the Port is currently revising. In addition, the Port will, as part of its annual compliance and financial audits, continue to review its controls to deter, detect, and prevent fraud and will implement additional controls as appropriate.	 Immediate Action: 42.a A draft fraud awareness and prevention policy has been prepared and is circulating internally for final legal review and comment from Senior Management. Additional Action 42.b The policy will be incorporated into existing Port policy HR 18, Standards of Performance and Conduct. "Fraud" will be included in the definition of "gross misconduct" as set out in HR 18, for which immediate termination without progressive discipline may be imposed. 42.c Notice of change and staff orientation plan to be developed. 	Craig Watson General Counsel	3/21/08

41.a. On February 26, 2008 a compliance survey of all active projects was performed that took into consideration contract schedule requirements for each active project. Items requiring action or response were identified and a spreadsheet was created.

Between February 26 and April 4, 2008 Construction Managers and Resident Engineers met to discuss necessary action steps. This was done to facilitate the recovery of liquidated damages requirements for each contract in compliance.

As of April 4, 2008 all ongoing Airport contracts were reviewed and found to be in compliance or proper enforcement steps were in process. Resident Engineers will continue to asses liquidated damages at the appropriate time and as required by the contract.

41.b. On April 4, 2008 a team was established to benchmark other government agencies practices and policies.

On June 4, 2008 the benchmarks were completed for eight local agencies. A draft of the guidelines for assessment and withholding of Liquidated Damages was written and submitted for review.

- **42.a.** As of March 7, 2008 a fraud awareness and prevention policy had been implemented by the CEO as Port policy EX-18 and is posted on the Port's website.
- **42.b.** As of March 7, 2008 Port Policy HR-18 had been revised to include a reference to "Fraud, as defined and determined in Port policy EX-18" in a section listing types of situations that may be viewed as "gross misconduct", for which immediate termination without progressive discipline may be imposed.
- **42.c.** As of March 21, 2008 this reference was in place and a Port-wide message from the CEO was sent out on the Fraud Policy and the revision of HR-18.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
43. We recommend that [The Port] initiate a comprehensive fraud risk assessment focused on its procurement and management of construction and professional services. This assessment should focus on vulnerabilities to fraud under current [Port] procurement processes and the identification of possible fraud schemes that may be occurring.	The Port agrees and will undertake a comprehensive fraud assessment using its internal audit and Financial Controls Analysis teams.	 Immediate Action: 43.a On January 22, 2008, the Port Commission established a Special Investigative Committee to investigate the findings of the State Auditor's 2007 Performance Audit of the Port. Additional Action: 43.b Committee may hire legal counsel and independent fraud investigator. 43.c Committee to recommend how the Port should strengthen controls in areas deemed vulnerable to fraud and recommend control mechanisms designed to deter, prevent and detect fraud. 	Commissioners Tarleton/Bryant	4/21/09	 43.a. On Janucreated a the findin Audit. The policies, punder wh comprom Commiss 43.b. On Februmotion to Chadwell 43.c On Decerbinal report (McKay R Mr. McKa) The McKa fraud. In a policies of and areas established were not such as the Port C Decembe tasked methes even team asset format. The the Port's the Matrix action step accountable In direct method by principles Ethics Po Fraud Aw ICT Approx The composition of the compliance and tracking investigation of the compliance and tracking investigation. The composition of the compliance and tracking investigation. The complement of the compliance and tracking investigation. The complement of the c

anuary 22, 2008 the Port of Seattle Commission d a Special Investigative Committee to investigate lings of the State Auditor's 2007 Performance The Committee will investigate certain contracting s, procedures, and practices vulnerable to fraud or which fraud may have occurred. The Committee is omised of Commissioners Tarleton and Bryant with issioner Bryant as the chair.

ebruary 22, 2008 the Port Commission passed a to retain the services of Mike McKay, of McKay rell, to assist in the ongoing audit investigation.

cember 3, 2008 McKay and his team provided their port to the Commission Sub-Committee. The report / Report) was presented to the full Commission by Kay in public session on December 9, 2008.

cKay Report identified ten findings of possible civil n addition, the report identified areas in which s or laws were violated but fraud was not established eas in which neither violations of law or fraud were shed or where the conclusions of the State Audit ot substantiated by fact.

ion to the findings, the report contains eight recomtions for improvements. One concerned disciplinary res. The Port's Chief Executive Officer reported to t Commission regarding disciplinary measures in ber 2008. The Port's Chief Executive Officer has members of the executive staff with implementing en remaining recommendations. This internal Port seembled the McKay Report recommendations, Port ses and a set of implementing action steps into a matrix The resulting "Matrix" is accessible to the public on t's website. The internal team reviews and updates rix every two weeks. For each recommendation or step, the Matrix identifies the internal team member table and establishes an estimated completion date.

et response to one of the recommendations, the Seattle is establishing a comprehensive ethics ance program. Specifically, the Port has committed eloping a comprehensive workplace responsibility ness and training program, utilizing at a minimum, the es expressed in six existing policies, including: the Policy for Employees, Ethics Policy for Consultants, Awareness and Prevention, Anti-Harassment Policy, propriate Use Policy and Whistleblower Policy.

mpliance program will be built upon a new State-ment es and Code of Conduct, with robust and regular and communication elements, as well as a structured ince component with accountability for encouraging cking reporting of alleged violations, prompt and fair ation and consistent and appropriate discipline.

ril 21, 2009 the Port Commission was updated on the nentation of the McKay Report Recommendations.

nsider recommendation 43 complete, as further vill be tracked in the investigation response.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
44. We recommend that [The Port] use the results of the fraud risk assessment to revise its policies and procedures in order strengthen controls in the areas deem [sic] vulnerable and implement specific control mechanisms designed to deter, prevent, and detect the fraud schemes deemed to be viable.	Based on the outcome of the fraud risk assessment, the Port will revise its policies and procedures and implement all necessary training to ensure that employees both understand their obligations with respect to fraud, and adhere to the Port's protocols regarding fraud.	Additional Action: 44.a Further action will be taken in response to recommendations of the independent fraud investigator and the Commission Special Investigative Committee. Also see Action Item for Recommendation #43.	Joyce Kirangi Internal Audit Manager	4/21/08
45. We recommend that [The Port] revise and strengthen its policies regarding employee conflicts of interest and establish an organizational code of conduct designed to make all [Port] employees and consultants aware of their fraud deterrence, prevention, and detection responsibilities. Training on these policies should be mandatory for all existing and new employees and annual update training sessions should be mandatory.	The Port's Ethics Policy broadly addresses conflicts of interest, but the Port will nonetheless look at that issue as it proceeds with revisions to that Policy. As noted above in response to Recommendation 42, the Port agrees that it should also have a fraud governance policy and intends to develop one consistent with best governmental practices. The Port will also implement communication and training protocols related to these policies as appropriate.	 Immediate Action: 45.a The Port's Employee Ethics Code was revised and republished in December 2007. Its provisions now are consistent with the State of Washington Ethics Code as well as similar codes adopted by the City of Seattle and King County. Changes clarify that the Port's code extends to both actual conflicts and the appearance of conflicts of interest. 45.b A draft fraud awareness and prevention policy has been prepared and is circulating internally for final legal review and comment from Senior Management. 45.c The fraud awareness and prevention policy will be incorporated by reference into existing Port Policy HR 18, Standards of Performance and Conduct. "Fraud" will be included in the definition of "gross misconduct" as set out in HR 18, for which immediate termination without progressive discipline may be imposed. 	Craig Watson General Counsel	3/7/08

44.a. On January 22, 2008 the Port of Seattle Commission created a Special Investigative Committee to investigate the findings of the State Auditor's 2007 Performance Audit. This committee will investigate certain contracting policies, practices, and procedures vulnerable to fraud or under which fraud may have occurred.

On February 12, 2008 the Commission passed a motion to retain the services of Mike McKay, of McKay Chadwell, to assist in the ongoing audit investigation.

On December 3, 2008 the Special Investigative Team issued their final report to the Committee. The report was reviewed with the Commission on December 9, 2008 and presented in public session that same day.

The investigation identified 10 findings of civil fraud. In addition the investigation identified areas in which policies or laws were violated but fraud was not established and areas in which neither violations of law nor fraud were established or where the conclusions of the State Audit were not substantiated by fact.

There were 8 recommendations listed in the investigative report. The Port has developed an action plan to implement those recommendations or document actions previously taken that respond to the recommendations. Implementation of the recommendations will be completed in 2009.

45.a. On December 21, 2007 revised Ethics Policy for Port Employees (EX-3) was established.

On December 31, 2007 this was e-mailed to all Port employees.

45.b. On February 15, 2008 a Fraud Awareness & Prevention, Loss of Public Funds & Assets Policy (EX-18) was established.

On March 11, 2008 a memo was sent to all Managers and Directors requiring all employees to read EX-18.

45.c. During the week of February 11, 2008 the Human Resources and Development staff began revising existing Port procedure HR-18, Standards of Performance and Conduct, Corrective Action and Discipline.

During the week of February 25, 2008 the Port provided revised HR-18 to General Counsel for review.

On March 7, 2008 the CEO approved HR-18.

During the week of March 10, 2008 the Port staff worked with General Counsel and Public Affairs

As of March 21, 2008 this reference was in place and a Port-wide message from the CEO was sent out on the Fraud Policy and the revision of HR-18.

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date	Action Taken
46. We recommend that [The Port] establish a fraud hotline through which [Port] employees, consultants, and contractors can report known or suspected irregularities in the procurement and management of contracts.	The Port agrees and will implement a fraud hotline as soon as practicable for use by its employees, contractors, and members of the public.	The Port's Confidential Fraud Hotline is fully implemented. The number is 1-877-571-5237.	Commissioner Creighton	1/30/08	46.a. On Maro establishe
47. We recommend that [The Port] investigate the findings contained in this report and take prompt disciplinary and punitive actions, including the direct involvement of appropriate law enforcement agencies. [The Port] should also establish and enforce a comprehensive policy for investigating all future indicia of fraud.	As mentioned previously, the conditions supporting this finding recast other findings described by the Performance Auditor elsewhere in this report. The Port has fully responded to each of these detailed findings, noting where it believes the Performance Auditor's assessments and interpretations of events are inaccurate or incomplete, and openly acknowledging instances where errors have been made, policies have been occasionally circumvented, and opportunities for improvement exist. While the Port believes that it is not vulnerable to fraud to the degree suggested by the Performance Auditor, it nonetheless takes such risk seriously and has zero tolerance for fraud. If, in the course of investigating and following up on the findings and recommendations of this report, the Port discovers fraud of any kind it will take immediate action, including notification of law enforcement where appropriate.	 Immediate Action: 47.a On January 22, 2008, the Port Commission passed a motion establishing a committee that will employ an independent fraud investigator. Please see the action steps for Recommendation 43. 47.b The U.S. Attorney is currently investigating matters raised by the SAO Performance Audit Report. The Port has communicated to the US Attorney's Office the Port's full and complete cooperation with this investigation. 47.c The Port has conferred with the U.S. Attorney's Office to ensure that any fraud investigation will not interfere with any criminal investigation. 47.d The Port is implementing a fraud awareness and prevention policy, which is currently circulating internally for final legal review and Senior Management comment. Implementation of this policy will provide for prompt disciplinary action for Port employees and for reporting to appropriate law enforcement for any fraud discovered (employees, contractors, others). 47.e If, in the course of the Port's own fraud investigation or any of the external investigations, fraud of any kind is discovered, the Port will take immediate action, including notification of law enforcement where appropriate. Immediate termination without progressive discipline also may be imposed. 	Craig Watson General Counsel	3/9/08	 47.a. On Janumotion to vulnerabi 47.b. On Januregarding 47.c. The Porter PLLC and met with a fraud investigat 47.d. On Febre Loss of Plestablisher Managers to read E 47.e. On Febre Loss of Plestablisher Managers EX-18. On Decensional State Construction of the invession of the invession of the invession of the state of the state of the species of the speci

arch 7, 2008 a confidential fraud hotline was shed. The number is 1-877-571-5237.

nuary 22, 2008 Port of Seattle Commission to create a Special Committee to investigate fraud ability was passed.

nuary 11, 2008 a Port wide email was sent out ng the Department of Justice Investigation.

ort's outside counsel Yarmuth, Wilsdon, Calfo and Daielson, Harrigan, Leyh & Tollefson LLP has h the U.S. Attorney's Office to ensure that any avestigation will not interfere with any criminal gation.

bruary 15, 2008 a Fraud Awareness & Prevention, Fublic Funds & Assets Policy (EX-18) was shed. On March 11, 2008 a memo was sent to all ers and Directors requiring all current employees EX-18.

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onse to the findings and recommendations of ecial investigation the CEO has taken disciplinary

SAO Recommendation Dec 2007	Original Port Response Dec 2007	Actions Taken	Contact Person	Completion Date
48. We recommend that [The Port] re-examine and clarify its policies and guidelines on art expenditures regarding (a) what "accessible and visible to the public" means; (b) how the 1-percent determination should be made in cases where major projects consist of portions that are clearly outside the policy's defined base; and (c) when matters should be referred back to the Commission for discussion in public meetings. The guidelines should also be revised to require budget-versus-actual reporting for each project so that accountability is assured. The guidelines should stipulate that the Art Oversight Committee should document its determination that specific projects comply with all provisions, including the recommended revisions above.	The Port's Art Program has always been subject to oversight and final approval by the Port Commission (including the case cited by the Performance Auditor), thus assuring that the program is open and transparent and that the public interest is served by the Program. Nonetheless, the Port will examine its policy in light of these recommendations.	 Immediate Action: 48.a Port staff has completed first draft of revised Art Program Guidelines and PMG procedure. The Guidelines and Procedures address: "Visible or accessible" determinations The 1 percent for art determinations. Budget and cost accounting of art projects. Additional Action 48.b Present revised guidelines and procedures to Art Oversight Committee (that includes Commission membership) for review. 48.c Convene panel of outside art administration professionals and community experts to consider possible future refinements to art policies and procedures, based on best practices for public art. Present best practices recommendations to Art Oversight Committee and ultimately to the entire Port Commission to ratify procedures. 	Michael Feldman Deputy Airport Director	8/26/08
 49 We recommend that the following actions be taken with respect to the internal audit function within [The Port]: The internal auditor should be given a direct reporting line to both the [Port] CEO and the [Port] Audit Committee and should not be under the direct supervision or management of or have performance appraisals done by either the Director of Accounting, Internal Audit & Procurement Services or the Chief Financial Officer. The internal auditor should not be able to be terminated without the concurrence of the [Port] Audit Committee. The [Port] Audit Committee should meet at least monthly with the internal audit manager, without the presence of [Port] management. The [Port] Audit Committee should review, have input into, and approve the internal audit annual work plan. 	The Port generally agrees with this recommendation. It notes, however, that while it concurs that the Audit Committee should be able to meet with the internal audit manager without management present, the specific timing will be developed in collaboration with the Audit Committee.	Reported Complete July 1, 2008	Tay Yoshitani CEO	1/1/08

- **48.a.** As of June 10, 2008 Project Reporting: Policy and Guidelines have been revised to require budget versus actual costs reporting.
- **48.b.** As of June 10, 2008 revised guidelines and procedures were presented to the Art Oversight Committee for review.
- **48.c.** On July 8, 2008 revised Port of Seattle Art Program Policy and Guidelines were presented to the Port Commission. At the request of the Commission, Port staff worked with Commissioners Davis and Tarleton to make revisions to the proposed revised policy.

On August 26, 2008 the Port of Seattle Commission approved the revised Port of Seattle Art Program Policy and Guidelines.

49.a. As of January 1, 2008 the Port's internal Audit function reports to the Port Commission Audit Committee and the Port CEO. Some daily management may be provided by the Port Deputy CEO. The Internal Auditors will schedule monthly meetings with the Port Commission Audit Committee. The Port Commission Audit Committee review, have input into and approve the internal audit work plan and any resulting audit reports. The Internal Auditor shall not be terminated without the concurrence of the Port Commission Audit Committee and the Port Commission Audit Commission Audit Committee review.



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